

ARTICLE

How Misapplying *Twombly* Erodes Retirement Funds

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Abstract. Excessive fees erode billions from Americans' retirement plans each year. Over time, a mere two percent "junk" fee can devour half of workers' retirement savings and may determine whether they can retire—or if their retirement will be one of impoverished subsistence. Problematically, plan participants claiming fiduciary malfeasance for excessive fees face a nearly insurmountable pleading standard in some federal circuits. These courts' "context specific" inquiries of whether plaintiffs state a cognizable malfeasance claim under ERISA for excessive fees surpass *Twombly* and *Iqbal*'s plausibility pleading requirements, amounting to a probability pleading standard. Courts' misunderstanding of—and plan participants' lack of insight into—why and how fiduciaries select plan recordkeeping services and corresponding fees exacerbates the problem. Evaluating the information asymmetry and strong public policy at play, this Article will assess this flawed and normatively undesirable standard and its broader implications.

To do so, this Article will apply quantitative methods to qualitatively analyze the rates of dismissal of excessive fee claims for failure to state a claim. It will demonstrate a remarkably high reversal rate of these dismissals on appeal, identify the optimal pleading conventions and approaches for excessive fee claims, and evaluate and debunk flawed rationales courts often apply when dismissing these claims. Thus, this Article will call for courts to correct course, realign pleading standards, and stop blocking courtroom access for plaintiffs who are tasked by Congress with protecting their own retirements. Until courts do so, by misapplying established pleading standards, they

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enable and contribute to the erosion of Americans' retirement savings.

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Introduction

You don't always get what you pay for—at least when it comes to retirement savings. Imagine working for decades and diligently saving for retirement throughout your career. As you ready for retirement, an ostensibly minor fee may determine whether you: (1) should (if you are physically able) delay your retirement; (2) will subsist below the poverty threshold while in retirement; or (3) may retire securely. As workers do not have a say in their retirement plans' service providers, and are rarely able to monitor and avoid excessively high retirement plan recordkeeping and administration fees, millions of Americans' retirement prospects play out this scenario each year—whether they know it or not.¹

Seemingly inconsequential fees paid to recordkeeping service providers for administering 401(k)s and providing automated services (such as monthly electronic statements) can reduce workers' retirement plan savings by shocking amounts.² Excessive fees of even one to two percent can consume one-third to one-half of a person's retirement funds over the course of that person's career.³ Worse still, the Biden administration labeled these excessive fees as “junk fees,” akin to the service fees charged on concert ticket sales, because they have been repeatedly shown not to benefit the retirees or workers paying them.⁴

The U.S. Supreme Court has rightly recognized these fees' ability to “significantly reduce” a person's retirement savings.⁵ Even a ten basis point (0.1%) fee reduction across retirement plans would save American workers more than \$4.4 billion each year.⁶ But excessive recordkeeping fees do much more than harm individuals and their families. Excessive fees imposed on retirement plans by malfeasant fiduciaries pose a substantial

¹ See U.S. GOV'T ACCOUNTABILITY OFF., GAO-21-357, 401(K) RETIREMENT PLANS: MANY PARTICIPANTS DO NOT UNDERSTAND FEE INFORMATION, BUT DOL COULD TAKE ADDITIONAL STEPS TO HELP THEM 8–10 (2021) [hereinafter GAO REPORT], <https://perma.cc/X5YR-J449>; Leslie A. Muller & John A. Turner, *Financial Literacy, the “High-Fee Puzzle,” and Knowledge About the Importance of Fees*, J. RET., Winter 2021, at 36–37.

² *Small Differences in Mutual Fund Fees Can Cut Billions from Americans' Retirement Savings*, PEW CHARITABLE TRS. (June 30, 2022), <https://perma.cc/E76W-G56U>; see also OFF. INV. EDUC. & ADVOC., SEC. EXCH. COMM'N, SEC. PUB. NO. 164, INVESTOR BULLETIN: HOW FEES AND EXPENSES AFFECT YOUR INVESTMENT PORTFOLIO 3 (2014), <https://perma.cc/F39A-JYWW> (“In 20 years, the total amount paid for a 1% annual fee adds up to almost \$28,000 for a \$100,000 initial investment.”).

³ EMP. BENEFITS SEC. ADMIN., U.S. DEP'T OF LAB., A LOOK AT 401(K) PLAN FEES 2 (2019) [hereinafter EBSA, PLAN FEES], <https://perma.cc/4PH7-WPUZ>; Chris Arnold, *Is Wall Street Eating Your 401(k) Nest Egg?*, NPR (Oct. 19, 2015, 4:24 AM), <https://perma.cc/58M6-E3SK>.

⁴ See *infra* note 68 and accompanying text.

⁵ *Tibble v. Edison Int'l*, 575 U.S. 523, 525 (2015).

⁶ Ian Ayres & Quinn Curtis, *Beyond Diversification: The Pervasive Problem of Excessive Fees and “Dominated Funds” in 401(k) Plans*, 124 YALE L.J. 1476, 1480 (2015).

threat to the American retirement system and the U.S. economic outlook.⁷ In recent years, increased competition among service providers, coupled with fiduciary litigation seeking to rectify and prevent disastrous retirement outcomes for workers, have contributed to some curbing of excessive retirement plan recordkeeping and administration fees.⁸ Though this diminution in *some* fees for *some* plans is a positive development, much ground remains to be gained in reducing excessive fees overall. Consistent with congressional intent behind the Employee Retirement Income Security Act of 1974 (“ERISA”), excessive fee litigation asserting breaches of fiduciary duty, referred to as “excessive fee claims,” is the primary enforcement mechanism for combating the excessive fees devouring Americans’ retirement prospects.⁹

But how to successfully bring such claims is “unclear.”¹⁰ Specifically, what constitutes adequate pleading for a fiduciary claim under ERISA for excessive fees remains an open question. In *Hughes v. Northwestern University*,¹¹ the Supreme Court held that determining whether a plan participant stated a plausible excessive fee claim involves a “context-specific inquiry” of the fiduciary’s ongoing duty to monitor the plan and, if necessary, to remove any imprudent investments or services from it.¹² But recent lower court decisions differ drastically in their reading and application of *Hughes*.¹³ For example, the Court of Appeals for the Sixth Circuit, noting that “context often is destiny,” upheld dismissal of an excessive fee claim based on the plaintiffs’ perceived failure to plead sufficiently meaningful benchmarks the court could use to evaluate the challenged fees.¹⁴ Courts in the Second Circuit, however, largely view the question of what constitutes a sufficiently meaningful benchmark or comparator service and related fee as an issue of fact not appropriately decided at the pleadings stage.¹⁵

⁷ See John Scott, *America Has a Retirement Crisis. We Need to Make It Easier to Save*, PEW CHARITABLE TRS. (Jan. 18, 2024), <https://perma.cc/T88Y-6YEP>.

⁸ See *infra* notes 92–93 and accompanying text.

⁹ Employee Retirement Income Security Act (ERISA) of 1974 §§ 409, 502, 29 U.S.C. §§ 1109, 1132 [hereinafter ERISA]; see generally James A. Wooten, “The Most Glorious Story of Failure in the Business”: The Studebaker-Packard Corporation and the Origins of ERISA, 49 BUFF. L. REV. 683 (2001).

¹⁰ Perkins v. United Surgical Partners Int’l, No. 3:21-CV-00973-X, 2022 WL 824839, at *6 (N.D. Tex. Mar. 18, 2022).

¹¹ 142 S. Ct. 737 (2022).

¹² *Id.* at 740.

¹³ Forman v. TriHealth, Inc., 40 F.4th 443, 452 (6th Cir. 2022) (affirming the district court’s dismissal of the plaintiffs’ excessive fee claim); Albert v. Oshkosh Corp., 47 F.4th 570, 575, 579–81 (7th Cir. 2022).

¹⁴ *Forman*, 40 F.4th at 448–49.

¹⁵ See, e.g., *In re Omnicom ERISA Litig.*, No. 20-cv-4141, 2021 WL 3292487, at *13 (S.D.N.Y. Aug. 2, 2021) (“[T]he overwhelming trend with district courts in this Circuit is to defer deciding the question of whether two funds are proper comparators until after discovery.”).

Heightened pleading standard requirements for excessive fee cases impose unreasonable and sometimes insurmountable barriers to the courtroom by requiring plan participants to include specific details that courts acknowledge are rarely in plaintiffs' possession at the filing stage.¹⁶ Other courts, unfamiliar with the nature of recordkeeping services, mistakenly presume plan participants' payment of higher fees reflects, ipso facto, their receipt of enhanced or increased services.¹⁷ Despite the substantial risks posed by these fees, many courts remain doggedly unwilling to acknowledge that people saving for retirement do not always get what they pay for when it comes to recordkeeping services. In addition to harming plan participants and retirees individually, these pleading standards surpass the high bar set by *Bell Atlantic Corp. v. Twombly*¹⁸ and *Ashcroft v. Iqbal*,¹⁹ the seminal precedents on civil pleading standards. Straying from the already high plausibility pleading standard erodes ERISA's effectiveness. It hamstring enforcement of ERISA and the vital role plan participant actions play in Congress's remedial framework, all but upending "the highest [duty] known to the law"²⁰—that of a fiduciary managing a retirement plan. The result is the weakening of the enforcement regime designed to protect American workers and retirees and is a departure from procedural mainstays.

In the wake of *Hughes*, a need exists to clarify the pleading standards for ERISA excessive fee claims. Leading benefits plaintiffs' lawyers have recently begun to assert that retirement plan recordkeeping services are fungible commodities, enabling some plaintiffs to sidestep the need to plead specific information that they lack before discovery. This Article surveys the effectiveness of treating retirement plan recordkeeping services as fungible commodities and other pleading approaches by analyzing excessive fee cases' dismissal rate for failure to state a claim as well as the reversal rate of such dismissals. Based on that data, this Article concludes that probability pleading requirements often applied to excessive fee cases not only stray far from the strictures of *Twombly* and *Iqbal* but also weaken ERISA's enforcement regime by denying plan participant plaintiffs access to the courtroom.²¹

This Article proceeds in four parts. Part I lays out the doctrinal framework surrounding initial civil pleading requirements generally and in ERISA excessive fee claims. It also contextualizes recordkeeping and administration fees and the important role ERISA contemplates plan participants should play in protecting their retirement savings. Part II

¹⁶ See *infra* notes 158–163 and accompanying text.

¹⁷ See *infra* Section III.B.

¹⁸ 550 U.S. 544 (2007).

¹⁹ 556 U.S. 662 (2009).

²⁰ See *infra* note 30 and accompanying text.

²¹ See *infra* Section IV.E.

details the methodology used to analyze courts' decisions on motions to dismiss in excessive fee claims. Part III summarizes the data resulting from that analysis. Part IV discusses the implications of that data, weighing the normative dimensions of the present probability pleading requirements for excessive fee claims and evaluating the efficacy of different pleading approaches. This Article concludes by calling for a rebalancing of pleading standards and a refreshed commitment to applying *Twombly* and *Iqbal*'s plausibility pleading standard to excessive fee claims to uphold ERISA's purpose of protecting Americans' retirement savings.

I. Retirement Plan Recordkeeping Fees, Pleading Standards, and the Increasingly Locked Door to the Courthouse

In the past twenty years, the general standard of pleading has evolved (or devolved, as some would assert) from "fair notice" to "plausibility" under *Twombly* and *Iqbal*.²² Some courts, however, have modified that standard for excessive fee claims under ERISA, requiring that plaintiffs plead not just *plausibility*, but rather what this Article refers to as "probability." Much like the "clear and convincing" standard of proof, probability standards require plaintiffs to plead claims with such detail to persuade a court that a breach of fiduciary duty *likely* occurred. But many plaintiffs lack sufficient information at the pleading stage to satisfy that requirement. Because ERISA charges retirement account holders and beneficiaries with the responsibility of protecting their retirements, a heightened pleading requirement can have disastrous results by blocking account holders from challenging the fees that unnecessarily reduce their retirement savings. It can also hamper both the implementation and development of substantive law.²³ To fully evaluate the problems arising from imposing a probability pleading requirement on excessive fee claims, this Article proceeds with (1) an overview of retirement plan recordkeeping fees, (2) fiduciaries' duty of prudence to minimize fees, and (3) the harmful effects of seemingly minor fees.

A. Fees on Top of Fees: ERISA's Enforcement Regime Is Designed to Police Excessive Fees Borne by Retirement Plans—But Can It?

Defined contribution plans,²⁴ such as the ubiquitous 401(k) and its nonprofit equivalent the 403(b), are the most common retirement plans

²² See *infra* Section I.B.

²³ Martin H. Redish, *Pleading, Discovery, and the Federal Rules: Exploring the Foundations of Modern Procedure*, 64 FLA. L. REV. 845, 855 (2012).

²⁴ Defined contribution plans are "structured so that each employee-participant 'has an individual account and benefits are based on the amounts contributed to that participant's account.'" *Stegemann v. Gannett Co.*, 970 F.3d 465, 469 (4th Cir. 2020) (quoting *Schweitzer v. Inv. Comm. of the Phillips 66 Sav. Plan*, 960 F.3d 190, 193 (5th Cir. 2020)). Plan fiduciaries select an array of investment

in America.²⁵ Participating employees contribute part of their pretax earnings to their retirement plan accounts and select from a menu of investments plan fiduciaries have chosen.²⁶ The goal is to grow those funds over time so participants can fully benefit from their investments. The funds available to plan participants during retirement are the sum of their contributions, any contributions by their employers, and returns earned on those contributions, less fees associated with the management and maintenance of their accounts.²⁷ Without sufficient contributions or returns—or if excessive fees consume that corpus of funds—plan participants may lack the means to retire. This is the unfortunate case for too many Americans,²⁸ all too often including members of underserved communities.²⁹

Due to the pivotal role these funds play in plan participants' retirements and the important public policy associated with ensuring that American workers retire with dignity and security, ERISA imposes fiduciary duties of prudence and loyalty on plan fiduciaries that are regularly characterized as the "highest known to the law."³⁰ ERISA's duty of loyalty requires those fiduciaries to administer plans "solely in the interest of the [plan] participants and beneficiaries," and its duty of prudence impels fiduciaries to act with "care, skill, prudence, and diligence under the circumstances."³¹ Fiduciaries also owe plan

options and plan participants choose amounts to contribute and the investments in which they wish to allocate their assets. *Id.*

²⁵ See EMP. BENEFITS SEC. ADMIN., U.S. DEP'T OF LAB., PRIVATE PENSION PLAN BULLETIN: ABSTRACT OF 2020 FORM 5500 ANNUAL REPORTS 2–3 (2022).

²⁶ *Hughes v. Nw. Univ.*, 142 S. Ct. 737, 740 (2022).

²⁷ See *Tibble v. Edison Int'l*, 575 U.S. 523, 525 (2015).

²⁸ See Jack VanDerhei, *Retirement Savings Shortfalls: Evidence from EBRI's 2019 Retirement Security Projection Model*, EMP. BENEFIT RSCH. INST. (Mar. 7, 2019), <https://perma.cc/FD99-6GGT>. Another problem is the number of Americans (reportedly more than 50%) who lack access to retirement savings plans. Aimee Picchi, *Half of Americans Lack Access to a Retirement Plan. Here Are the Worst States*, CBS NEWS (Aug. 21, 2023, 5:16 PM), <https://perma.cc/V8BD-EZB9>.

²⁹ See Neil Bhutta, Andrew C. Chang, Lisa J. Dettling & Joanne W. Hsu with assistance from Julia Hewitt, *Disparities in Wealth by Race and Ethnicity in the 2019 Survey of Consumer Finances*, BD. OF GOVERNORS OF FED. RSRV. SYS. (Sept. 28, 2020), <https://perma.cc/3DYS-LWG5>.

³⁰ *Fifth Third Bancorp v. Dudenhoeffer*, 573 U.S. 409, 415–16 (2014); see, e.g., *Fuller v. SunTrust Banks, Inc.*, 744 F.3d 685, 695 (11th Cir. 2014) (noting "ERISA's fiduciary duties are the 'highest known to law'" (quoting *ITPE Pension Fund v. Hall*, 334 F.3d 1011, 1013 (11th Cir. 2003))); *LaScala v. Scrufari*, 479 F.3d 213, 219 (2d Cir. 2007) (obligations of trustees of an express trust are "the highest known to the law" (internal quotation marks omitted) (quoting *Donovan v. Bierwirth*, 680 F.2d 263, 272 n.8 (2d Cir. 1982))).

³¹ 29 U.S.C. § 1104(a)(1). For a detailed discussion of the nature and history of the fiduciary duty applicable to defined contribution plans and the characteristics of plans, see Lauren K. Valastro, *Did the Superbowl Ad Curse Heighten Defined Contribution Plan Fiduciary Duties?: Deciphering the Legal and Ethical Landscape of Cryptocurrency Options in 401(k)s*, 57 U. MICH. J.L. REFORM 109, 115–25 (2023).

participants the duty of disclosing “complete and accurate information” and “material facts” affecting participants’ interests.³²

The duty of prudence likewise requires fiduciaries to keep costs borne by plans and plan participants low. Fiduciaries therefore must seek to minimize costs and “defray[] reasonable expenses.”³³ Inherent in a fiduciary’s duty is the obligation to understand and monitor fees and expenses,³⁴ to cause plans to incur only “reasonable” and “appropriate” fees,³⁵ and to remove any services for which the fees have become unreasonable.³⁶ As such, fiduciaries should carefully compare costs associated with similar products and services and should use every tool available to them, including the ability to negotiate for lower fees, to decrease costs borne by plans.³⁷

1. Fees, Fees, and More Fees

Evaluating whether fiduciaries have satisfied their duties with respect to fees typically necessitates ascertaining a plan’s fees and comparing them with those borne by similar plans receiving similar services.³⁸ These comparables are called “meaningful benchmark[s].”³⁹ Determining fees, however, is imprecise, expensive, and needlessly opaque.⁴⁰ So too is the process of identifying and pleading adequate comparators. A closer look at the nature and structure of fees reveals why.

³² *Kenseth v. Dean Health Plan, Inc.*, 610 F.3d 452, 466 (7th Cir. 2010) (collecting cases and observing that ERISA’s duty of prudence incorporates an “affirmative obligation to communicate material facts affecting the interests of beneficiaries”); *Eddy v. Colonial Life Ins. Co. of Am.*, 919 F.2d 747, 750 (D.C. Cir. 1990) (noting that “[t]he duty to disclose material information is the core of a[n] ERISA] fiduciary’s responsibility”).

³³ 29 U.S.C. § 1104(a)(1)(A)(ii); *accord* *Tibble v. Edison Int’l*, 843 F.3d 1187, 1197–98 (9th Cir. 2016) (en banc).

³⁴ *Sweda v. Univ. of Pa.*, 923 F.3d 320, 328 (3d Cir. 2019); *see also* *Davis v. Wash. Univ. in St. Louis*, 960 F.3d 478, 483 (8th Cir. 2020) (discussing a fiduciary’s duty to keep plan expenses under control).

³⁵ *Hughes v. Nw. Univ.*, 63 F.4th 615, 625–27 (7th Cir. 2023) (quoting *Tibble*, 843 F.3d at 1197); RESTATEMENT (THIRD) OF TRS. § 90(c)(3) (AM. L. INST. 2007); *see also id.* § 88 cmt. a (“Implicit in a trustee’s fiduciary duties is a duty to be cost-conscious.”).

³⁶ *Tibble v. Edison Int’l*, 575 U.S. 523, 529–30 (2015). Of note, the Ninth Circuit in *Tibble*, 843 F.3d at 1198 n.4, compared fees ranging up to two percent with fees of one percent despite their dramatically different impact on a plan participant’s retirement savings. *See* EBSA, PLAN FEES, *supra* note 3, at 2.

³⁷ *See* *Sacerdote v. N.Y. Univ.*, 328 F. Supp. 3d 273, 286 (S.D.N.Y. 2018); RESTATEMENT (THIRD) OF TRS. § 90 cmt. m (AM. L. INST. 2007).

³⁸ *Meiners v. Wells Fargo & Co.*, 898 F.3d 820, 822 (8th Cir. 2018); *Matousek v. MidAmerican Energy Co.*, 51 F.4th 274, 278 (8th Cir. 2022).

³⁹ *Meiners*, 898 F.3d at 822.

⁴⁰ *See* ADRIENNE L. ROBERTSON, 401(K) ANSWER BOOK Q 4:54 (2024 ed.) [hereinafter 401(K) ANSWER BOOK] (“[C]alculating costs is not an exact science . . .”).

Investment management services typically design an investment portfolio by selecting and maintaining the investment products available to plan participants, generally calculating their fees as a percentage of assets invested.⁴¹ Many types of fees fall under two broad classifications: (1) investment management service fees and (2) recordkeeping and administration service fees, often called RK&A fees.⁴² In fact, the U.S. Department of Labor's Sample 401(k) Plan Fee Disclosure Form defines *twenty-three different types of fees* associated with 401(k)s.⁴³ While those fees will generally fall within one of these two categories, different fiduciaries define fees differently, rendering direct comparisons difficult and sometimes impossible.⁴⁴

Because much has been written on excessive investment management fees and on the litigation over such fees,⁴⁵ this Article focuses on RK&A services and fees, on which little scholarship exists.⁴⁶ RK&A services include enrolling participants, conducting payroll deductions for contributions,⁴⁷ preparing and filing disclosures,⁴⁸ maintaining websites for participants' use, providing account statements, offering call centers, creating educational materials, and keeping track of accounts and transactions.⁴⁹ These services are largely automated.⁵⁰ Recordkeepers

⁴¹ *Hughes v. Nw. Univ.*, 142 S. Ct. 737, 740 (2022).

⁴² *Id.*; *Sigetich v. Kroger Co.*, No. 1:21-cv-697, 2023 WL 2431667, at *1–3 (S.D. Ohio Mar. 9, 2023).

⁴³ EMP. BENEFITS SEC. ADMIN., U.S. DEP'T OF LAB., 401(K) PLAN FEE DISCLOSURE FORM, <https://perma.cc/MNK5-WRCK>; see also 401(k) ANSWER BOOK, *supra* note 40, at Q 4:58 (identifying 9 types of fees); David Ramirez, *401(k) Fee Disclosures: A Comprehensive Guide to 408(b)(2) Fee Disclosures*, FORUSALL (Oct. 16, 2023), <https://perma.cc/WC9S-XBCS> (listing 11 types of fees commonly paid from plan assets).

⁴⁴ 401(k) ANSWER BOOK, *supra* note 40, at Q 4:53.

⁴⁵ See generally Quinn Curtis & John Morley, *An Empirical Study of Mutual Fund Excessive Fee Litigation: Do the Merits Matter?*, 30 J.L. ECON. & ORG. 275 (2014); John P. Freeman, Stewart L. Brown & Steve Pomerantz, *Mutual Fund Advisory Fees: New Evidence and a Fair Fiduciary Duty Test*, 61 OKLA. L. REV. 83 (2008); William A. Birdthistle, *Compensating Power: An Analysis of Rents and Rewards in the Mutual Fund Industry*, 80 TUL. L. REV. 1401 (2006).

⁴⁶ Given the challenges in identifying all categories and denominations of fees, this Article follows the Supreme Court's simple breakdown between fees as outlined in *Hughes v. Northwestern University*, 142 S. Ct. 737, 740 (2022).

⁴⁷ 29 C.F.R. § 2550.408b-2(c)(1)(viii)(D) (2024).

⁴⁸ See U.S. DEP'T OF TREASURY, U.S. DEP'T OF LAB. & U.S. PENSION BENEFIT GUARANTY CORP., INSTRUCTIONS FOR FORM 5500, at 29 (2023), <https://perma.cc/UQX6-R3Y9>.

⁴⁹ EMP. BENEFITS SEC. ADMIN., U.S. DEP'T OF LAB., UNDERSTANDING RETIREMENT PLAN FEES AND EXPENSES 2–4 (2021) [hereinafter EBSA, UNDERSTANDING FEES AND EXPENSES], <https://perma.cc/MPE2-AAVX>; *Matousek v. MidAmerican Energy Co.*, 51 F.4th 274, 279 (8th Cir. 2022).

⁵⁰ *401k Recordkeeping in 2024 and Beyond*, CONGRUENT SOLS. (May 21, 2024), <https://perma.cc/5JL6-3E5J>; *Digital Retirement Operations: A Path to Automated Record Keeping*, COGNIZANT 2, 7 (Nov. 2020), <https://perma.cc/E3NK-9VVL>; *The Automation of Retirement Plan Administration*, ADP 3 (2015), <https://perma.cc/S2B4-CNR5>.

providing RK&A services generally offer standard bundled packages of the same level and quality that many analogize to a “buffet-style” offering—that is, services charged on an “all-you-can-eat” basis.⁵¹ In addition to bundled RK&A services, most providers offer “Ad Hoc RK&A” services based on plan participants’ decisions to use services such as brokerage windows, loan processing, distribution assistance, and the processing of certain domestic relations orders.⁵² Third parties and investment providers whose funds are included in the plans generally provide RK&A services,⁵³ which they often package slightly differently from their competitors.⁵⁴

Service providers describe fees for these services in many ways;⁵⁵ indeed, “no two fee arrangements are likely to include the exact same set of services under their core fee.”⁵⁶ Further, no established or industry-wide procedure for calculating recordkeeping fees exists.⁵⁷ Typically, RK&A service fees are calculated and charged “[by] participant”; as a “percentage of assets”; on a “plan level”; as a “per service cost” (for Ad Hoc RK&A services); “or all of the above—*sometimes all within one fee arrangement*.”⁵⁸ Employers may pay fees as an added benefit to employees or, as is most often the case, may require plan participants to bear that burden.⁵⁹ Plan participants do not pay out of pocket. Rather, they pay with plan assets, which would otherwise compound on a tax-deferred basis in plan participants’ accounts.⁶⁰ The fact that plan participants do not receive monthly bills or need to affirmatively pay these fees contributes to plan participants’ ignorance of the fees—a situation favorable to service providers alone.

Understanding fees is complicated by revenue sharing, “the most complex development in 401(k) fees,” in which revenue generated from

⁵¹ See, e.g., *Sigetich v. Kroger Co.*, No. 1:21-cv-697, 2023 WL 2431667, at *1–3 (S.D. Ohio Mar. 9, 2023) (discussing plaintiffs’ allegations concerning the composition of “Bundled RK&A services”).

⁵² *Id.* at *3.

⁵³ See EBSA, UNDERSTANDING FEES AND EXPENSES, *supra* note 49, at 2–3.

⁵⁴ 401(K) ANSWER BOOK, *supra* note 40, at Q 4:53.

⁵⁵ 29 C.F.R. § 2550.408b-2(c)(1)(viii)(B)(3) (2024). Service providers’ fees may be expressed in dollars, in a formula, as a percentage, through a per capita charge, or “if the compensation or cost cannot reasonably be expressed in such terms, by any other reasonable method” (e.g., float income). *Id.*

⁵⁶ 401(K) ANSWER BOOK, *supra* note 40, at Q 4:53.

⁵⁷ *Smith v. VCA, Inc.*, No. CV 21-9140, 2022 WL 2037116, at *4 (C.D. Cal. Apr. 6, 2022) (“[T]here appears to be no set method for the recordkeeping fee calculation.”).

⁵⁸ 401(K) ANSWER BOOK, *supra* note 40, at Q 4:53 (emphasis added). Plan level fees may be paid either as a flat dollar fixed fee or a basis point floating fee the value of which may change. *Id.* at Q 4:60. See also *Hughes v. Northwestern University*, 142 S. Ct. 737, 740 (2022), for a simplified explanation of fee types.

⁵⁹ 401(K) ANSWER BOOK, *supra* note 40, at Q 4:45; see Ayres & Curtis, *supra* note 6, at 1486.

⁶⁰ 401(K) ANSWER BOOK, *supra* note 40, at Q 4:47.

investments pays RK&A fees.⁶¹ When fees are paid through revenue sharing, there is no direct charge to either the employer or plan participant.⁶² Instead, those costs are taken out of the fees paid in association with the investment products themselves.⁶³ Fees are then expressed through an “expense ratio”: a percentage of the plan participant’s total assets invested.⁶⁴ As the Court of Appeals for the Seventh Circuit explained, “expense ratios and revenue-sharing payments move in tandem: the higher a given share class’s expense ratio, the more the fund pays [the recordkeeper] in revenue sharing.”⁶⁵ This structure renders it challenging to pinpoint how much of a mutual fund’s expense ratio is going toward paying RK&A fees.⁶⁶ And expense ratios are difficult not only for plan participants to pin down but also for service providers to meaningfully disclose “because they typically vary with the volume and nature of plan assets.”⁶⁷

If any of this seems less than straightforward, it is—and seemingly by design: Obscure fees are harder to identify, compare, and successfully challenge. Thus, the deleterious effects of high fees are severe for individual plan participants and also on a macro level. A recent White House Fact Sheet stated that “junk fees” are devouring American retirement savings to the tune of \$5 billion annually.⁶⁸ The retirement savings shortfalls will result in substantial burdens on taxpayers as well as state and federal governments.⁶⁹ Analysts predict that by 2044, a \$1.3 trillion increase in public assistance costs will be needed.⁷⁰ And even more dire predictions for the future are being made, despite the Department of Labor’s Employee Benefits Security Administration promulgating a rule aimed at enhancing fee transparency in 2012.⁷¹ The general scholarly and governmental consensus is that, though the rule is a step in the right

⁶¹ *Id.* at Q 4:53.

⁶² See Ayres & Curtis, *supra* note 6, at 1486.

⁶³ *Id.*

⁶⁴ See *Garcia v. Alticor, Inc.*, No. 1:20-cv-1078, 2021 WL 5537520, at *1 (W.D. Mich. Aug. 9, 2021) (explaining that a participant who invested \$1,000 in a fund with a 0.1% expense ratio will pay an annual investment management fee of $\$1,000 \times 0.001 = \1).

⁶⁵ *Leimkuehler v. Am. United Life Ins. Co.*, 713 F.3d 905, 909 (7th Cir. 2013).

⁶⁶ 401(k) ANSWER BOOK, *supra* note 40, at Q 4:53.

⁶⁷ *Id.* at Q 4:114.

⁶⁸ Press Release, Off. of the Press Sec’y, The White House, Fact Sheet: President Biden to Announce New Actions to Protect Retirement Security by Cracking Down on Junk Fees in Retirement Investment Advice (Oct. 31, 2023), <https://perma.cc/A335-MPWU>.

⁶⁹ See Scott, *supra* note 7.

⁷⁰ See *id.*

⁷¹ See EMP. BENEFITS SEC. ADMIN., U.S. DEP’T OF LABOR, FACT SHEET: FINAL RULE TO IMPROVE TRANSPARENCY OF FEES AND EXPENSES TO WORKERS IN 401(k)-TYPE RETIREMENT PLANS (2012), <https://perma.cc/YZB8-CMWW>.

direction, it falls short of ensuring fees associated with retirement plans are transparent or even entirely calculable.⁷²

2. Excessive Fees Compound Harm, So Policing Imprudent Fiduciaries Imposing Them on Plan Participants Is Vital

Scholars have investigated fees in various investment contexts and have yet to consistently identify any benefit derived from higher service fees. Instead, the literature shows that higher fees correspond to decreased earnings and diminished savings.⁷³ Fees' detrimental effects and negative correlation to investment performance are likewise well established. Professors Javier Gil-Bazo and Pablo Ruiz-Verdú have shown that high investment fees generally do *not* correspond to better performance of actively managed funds.⁷⁴ These findings were corroborated only a year later by Professors Laurent Barras, Olivier Scaillet, and Russ Wermers, who showed that once fees are accounted for, only about one percent of actively managed funds are able to beat their index fund alternatives over the long term.⁷⁵ Of note, however, even when actively managed funds outperform index funds, they still do not generally earn more for investors because the management fees

⁷² See GAO REPORT, *supra* note 1; 401(K) ANSWER BOOK, *supra* note 40, at Q 4:114. An anecdote illustrating the challenges associated with identifying fees arose after the Author presented an earlier version of this paper to the faculty of a law school, inspiring a professor there to try to identify recordkeeping fees for that school's retirement plan. In an email to the Author, he described his efforts as follows:

I looked for fee information. . . . There is no ready link to any fee information. If one searches the Help, 'fees' yields no responses. If one uses the help chatbot, "fees" says to look at the Plan Information page and choose "Required Disclosures." There is no such link or text at the Plan Information page. I connected to a live agent to inquire further. The agent said: . . . based on your plan rules, effective Jan 2019: All participants will pay 3 basis points (bps) for plan admin and 1.5 bps for plan expense for a total of 4.5 bps, or 0.045%, annually. This will be deducted a quarterly basis around 1.125 bps or 0.01125%. You may need to review your Summary plan description for additional details regarding the dollar amount as this information has not been provided

Email to Lauren Valastro, Visiting Clinical Assoc. Professor, Univ. of Colo. L. Sch. (Oct. 2, 2024, 10:51 AM) (on file with author) (sender of email redacted to protect personal information).

⁷³ See, e.g., Russ Kinnel, *How Does the Timing of Fund Selection and Sale Impact Investor Returns?*, MORNINGSTAR (Aug. 30, 2019), <https://perma.cc/ZNL3-ZADT> ("Low fees tend to lead to higher investor returns.").

⁷⁴ See Javier Gil-Bazo & Pablo Ruiz-Verdú, *The Relation Between Price and Performance in the Mutual Fund Industry*, 64 J. FIN. 2153, 2178–79 (2009); see also Benjamin Curry, *Small Fees Have a Big Impact on Your Investments*, FORBES (May 5, 2023, 12:14 PM), <https://perma.cc/XE33-495P> (explaining that lower investment fees not only save investors but correlate to better performance).

⁷⁵ Laurent Barras, Olivier Scaillet & Russ Wermers, *False Discoveries in Mutual Fund Performance: Measuring Luck in Estimated Alphas*, 65 J. FIN. 179, 181 (2010).

completely consume any would-be gain.⁷⁶ This problem is compounded for small plans, which are particularly vulnerable to being ravaged by fees, as the corpus from which the fees can be charged is smaller.⁷⁷

In short, paying higher investment-related fees of any type is not akin to buying an enhanced investment service or product. Rather, the inverse is true: Paying more fees generally decreases plan participants' earning ability over time without providing any meaningful benefit. Plan participants thus do not "get what they pay for" in any meaningful sense when it comes to paying higher fees.

Just as increased fees do not correlate to enhanced or improved services,⁷⁸ they also do not correspond to value creation for 401(k) plan participants or reflect more work by the recordkeeper (again, with digital recordkeeping technology, services are automated).⁷⁹ Rather, when an expense ratio is involved, fees increase only with relation to a plan participant's savings growth or increased contributions. They do, however, compound harm. Professors Ian Ayres's and Quinn Curtis's work undermines any attempt to link high fees to better or more expansive services.⁸⁰ To the contrary, excessive fees in retirement plans are so detrimental that they often exceed the typical cost of investing in mutual funds.⁸¹ In sixteen percent of 401(k)s, fees exert so much harm that they eviscerate any tax benefit derived from saving for retirement through a 401(k),⁸² gutting the 401(k)'s primary advantage over other investment vehicles. Put simply, some workers would be better off avoiding 401(k) plans altogether.⁸³

Given the severe potential harm excessive fees can wreak on plan participants' retirement savings, it is no surprise that ERISA, which borrows heavily from the law of trusts,⁸⁴ mandates that fiduciaries be cost

⁷⁶ Burton G. Malkiel, *Asset Management Fees and the Growth of Finance*, J. ECON. PERSPS., Spring 2013, at 107–08.

⁷⁷ See Ayres & Curtis, *supra* note 6 at 1495; 401(k) ANSWER BOOK, *supra* note 40, at Q 4:47.

⁷⁸ See Ayres & Curtis, *supra* note 6 at 1503.

⁷⁹ See Gil-Bazo & Ruiz-Verdú, *supra* note 74, at 2178–79.

⁸⁰ See Ayres & Curtis, *supra* note 6, at 1522 n.163.

⁸¹ *Id.* at 1501.

⁸² *Id.*

⁸³ See *id.*

⁸⁴ Cent. States, Se. & Sw. Areas Pension Fund v. Cent. Transp., Inc., 472 U.S. 559, 570–72 (1985); see also *Varity Corp. v. Howe*, 516 U.S. 489, 497 (1996) ("ERISA's standards and procedural protections partly reflect a congressional determination that the common law of trusts did not offer completely satisfactory protection. . . . [T]he law of trusts often will inform, but will not necessarily determine the outcome of, an effort to interpret ERISA's fiduciary duties.").

conscious and ensure plans incur only “reasonable” and “appropriate” fees.⁸⁵

Though ERISA fiduciaries’ duties are manifold, the regime for enforcing those duties is not robust. Rather, it largely relies on plan participants to protect themselves as the Department of Labor alone cannot effectively police the retirement system.⁸⁶ Congress accordingly gave plan participants and beneficiaries virtually the same right that the Secretary of Labor has to bring excessive fee claims, though they do not enjoy access to the same investigatory tools or power.⁸⁷ Indeed, in enacting ERISA, Congress gave plan participants and beneficiaries “ready access to the Federal courts” to pursue such claims.⁸⁸

Breach of fiduciary duty suits, including excessive fee claims, under ERISA § 409, thus constitute “the primary means” plan participants have to protect their savings.⁸⁹ And while prevailing on these claims may be an uphill battle, they play a critical role in restraining runaway fees. Multiple federal courts have acknowledged the important role excessive fee litigation has played to depress fees and protect participants’ retirement savings over the past several years.⁹⁰ Litigation also compels fiduciaries to

⁸⁵ *Sacerdote v. N.Y. Univ.*, 328 F. Supp. 3d 273, 286 (S.D.N.Y. 2018); RESTATEMENT (THIRD) OF TRS. § 90 cmt. b; *id.* § 90(c)(3) (“[T]he trustee must . . . incur only costs that are reasonable in amount and appropriate to the investment responsibilities of the trusteeship . . .”).

⁸⁶ *See, e.g., Jander v. Ret. Plans Comm. of IBM*, 910 F.3d 620, 624 (2d Cir. 2018) (noting that plan participants and beneficiaries’ private actions are thus key components “for furthering ERISA’s remedial purpose” (internal quotation marks omitted) (quoting *Salovaara v. Eckert*, 222 F.3d 19, 28 (2d Cir. 2000))).

⁸⁷ H.R. REP. NO. 93-533, at 2 (1973), *as reprinted in* 1974 U.S.C.C.A.N. 4639, 4640 (“[T]he Committee has placed the principal focus of the enforcement effort on anticipated civil litigation to be initiated by the Secretary of Labor as well as participants and beneficiaries.”); H.R. REP. NO. 93-1280 (1974) (Conf. Rep.), *as reprinted in* 1974 U.S.C.C.A.N. 5037.

⁸⁸ 29 U.S.C. § 1001(b). Whether that ready access lives up to its promise is the subject of other debates. *See generally* Lauren K. Valastro, *Vindicating Retirees*, 41 GA. ST. U. L. REV. 257, 262 (2025) (discussing arbitration provisions’ harmful effects on plan participants’ ability to assert ERISA breach of fiduciary duty claims in court).

⁸⁹ *See Ayres & Curtis, supra* note 6, at 1480; 29 U.S.C. § 1109(a).

⁹⁰ *See, e.g., Marshall v. Northrop Grumman Corp.*, No. 16-CV-6794, 2020 WL 5668935, at *4 (C.D. Cal. Sept. 18, 2020) (noting that class counsel’s “efforts have led to enormous fee savings for plan participants, and the firm has had a ‘humongous’ impact on the 401(k) industry”); *Kelly v. Johns Hopkins Univ.*, No. 1:16-cv-2835, 2020 WL 434473, at *2 (D. Md. Jan. 28, 2020) (“As has been repeatedly recognized, [class counsel’s] work on behalf of participants in large 401(k) and 403(b) plans has significantly improved these plans, brought to light fiduciary misconduct that has detrimentally impacted the retirement savings of American workers, and dramatically brought down fees in defined contribution plans.”); *Tussey v. ABB, Inc.*, No. 06-CV-04305, 2019 WL 3859763, at *3 (W.D. Mo. Aug. 16, 2019) (“[T]his kind of litigation has made a ‘national contribution’ in the clarification and refinement of a fiduciary’s responsibilities and duties. Indeed, this litigation not only educated plan administrators throughout the country, it educated the Department of Labor.”); *see also* Carol Buckmann, *50 Years Later, ERISA Remains a Work in Progress*, LAW360 (July 11, 2024, 2:49 PM),

reevaluate their fee structure by increasing their fiduciary liability insurance rates.⁹¹ Heightened competition, regulation of fees in parallel contexts, and public scrutiny have likely also contributed to reduced RK&A fees.⁹² From 2017 to 2022, costs borne by large 401(k) plans declined significantly, including, on average, a ten basis point decrease from 0.95% in 2017 to 0.85% in 2022 for plans holding at least \$50 million in assets.⁹³ Though this trend reflects a move in the right direction, excessive RK&A fees continue to ravage mid-size and smaller plans.⁹⁴

The stakes are high, and the corrosive effects of excessive fees are clear. Equally clear is the nature and purpose of ERISA's enforcement regime aimed at curtailing harm to plan participants by empowering them to police breaches of fiduciary duty. Problematically murky, however, is the first step toward fulfilling that imperative: how plan participants should draft their initial complaints. Section I.B explains the evolution away from notice pleading to plausibility pleading standards under *Twombly* and *Iqbal*. Section I.C then details how far ERISA excessive fee claim jurisprudence has strayed from *Twombly* and *Iqbal* and how that departure from precedent has impacted plan participants trying to vindicate their rights.

B. Pleading Standards Under *Twombly* and *Iqbal*

Since Congress adopted the Federal Rules of Civil Procedure in 1938,⁹⁵ Rule 8(a)(2) has required a plaintiff's complaint to plead "a short and plain statement of the claim showing that the pleader is entitled to relief."⁹⁶ This liberal "notice pleading system" jettisoned more complex pleading requirements that were previously the norm.⁹⁷ In 1957, the Supreme Court

<https://perma.cc/D932-99UT> (discussing the fiduciary breach litigation that has "undoubtedly" help reduce fees).

⁹¹ Telephone Interview with Chris Tobe, CFA, Principal Litig. Consultant, Tobe Fin. Advisor (June 25, 2024).

⁹² See Ayres & Curtis, *supra* note 6, at 1482; Robert Steyer, *Record Keepers Turning to Smaller Plans to Fuel Growth After Big 2023*, PENSIONS & INVS. (Apr. 15, 2024, 7:31 AM), <https://perma.cc/T4HH-XTRA>; Jason B. Sobleman & Brooke E. Conner, *SEC Focus on Recordkeeping Obligations Continues: Regulated Entities Face Enhanced Scrutiny*, VEDDER PRICE (June 28, 2023), <https://perma.cc/Y4LL-H2FW>.

⁹³ Margarida Correia, *401(k) Plan Fees Drop in 2022*, PENSIONS & INVS. (Feb. 24, 2023, 12:30 PM), <https://perma.cc/8W8G-WWTP>.

⁹⁴ See Ayres & Curtis, *supra* note 6, at 1495; 401(k) ANSWER BOOK, *supra* note 40, at Q 4:47.

⁹⁵ H.R. COMM. ON THE JUDICIARY, 118TH CONG., FEDERAL RULES OF CIVIL PROCEDURE VII (Comm. Print 2023).

⁹⁶ See FED. R. CIV. P. 8(a)(2).

⁹⁷ Swierkiewicz v. Sorema N.A., 534 U.S. 506, 511 (2002); Alexander A. Reinert, *The Burdens of Pleading*, 162 U. PENN. L. REV. 1767, 1770–71 (2014) [hereinafter Reinert, *The Burdens of Pleading*].

in *Conley v. Gibson*⁹⁸ confirmed that plaintiffs need not set out their allegations in detail so long as they gave “fair notice” of their claims.⁹⁹ Under that regime, for a defendant to succeed on a Rule 12(b)(6) motion to dismiss for failure to state a claim, it would have to be clear that “no set of facts in support of” the plaintiff’s claim could exist that would entitle the plaintiff to relief.¹⁰⁰

For fifty years, *Conley* stood synonymous with the Rule 8(a)(2) pleading standard. But in 2007, in *Twombly*, the Supreme Court declared that *Conley* had “earned its retirement” and indecorously sent the notice pleading standard into the sunset.¹⁰¹ Based on policy rationale—that defendants should be protected from meritless claims requiring them to engage in burdensome discovery¹⁰²—*Twombly* did two things. First, it retired *Conley*’s “no set of facts” standard for motions to dismiss under Federal Rule 12(b)(6).¹⁰³ Second, it replaced that standard with a new “plausibility” test.¹⁰⁴ A “bare assertion” of claims, the Court explained, “will not suffice” to survive a motion to dismiss.¹⁰⁵ Rather, a complaint’s allegations must include “further factual enhancement” to achieve plausibility.¹⁰⁶

If *Twombly* sent *Conley* into retirement, *Iqbal* cemented *Conley*’s grave.¹⁰⁷ Nearly two years after *Twombly*’s issuance, the Supreme Court in *Iqbal* explained that *Twombly* established the pleading standard in all federal civil cases.¹⁰⁸ It further clarified that courts need not “accept as true” conclusory allegations or “legal conclusions” in a complaint.¹⁰⁹ As such, a “formulaic recitation of the elements” of a claim does not enjoy any presumption of truth, so courts should exclude it from consideration when evaluating a motion to dismiss for plausibility.¹¹⁰ Further, courts undertaking that “context-specific” analysis may rely on their “judicial experience and common sense” and should “assess pleadings for their substantive merit.”¹¹¹

⁹⁸ 355 U.S. 41 (1957).

⁹⁹ *Id.* at 47.

¹⁰⁰ *Id.* at 45–46.

¹⁰¹ *Bell Atl. Corp. v. Twombly*, 550 U.S. 544, 563 (2007).

¹⁰² See Reinert, *The Burdens of Pleading*, *supra* note 97, at 1772.

¹⁰³ *Twombly*, 550 U.S. at 562.

¹⁰⁴ *Id.* at 570.

¹⁰⁵ *Id.* at 556.

¹⁰⁶ *Id.* at 557.

¹⁰⁷ *Ashcroft v. Iqbal*, 556 U.S. 662, 678 (2009); see Reinert, *The Burdens of Pleading*, *supra* note 97, at 1773.

¹⁰⁸ See *Iqbal*, 556 U.S. at 684 (citing *Twombly*, 550 U.S. at 555–56 & n.3).

¹⁰⁹ *Id.* at 678.

¹¹⁰ *Id.* at 681 (internal quotation marks omitted) (citing *Twombly*, 550 U.S. at 555).

¹¹¹ *Id.* at 679; see Reinert, *The Burdens of Pleading*, *supra* note 97, at 1775.

By including a subjective component relying on a court's "common sense" and "experience" in evaluating complaints, *Twombly* unnecessarily cultivated a fertile ground for potential bias and misunderstanding by a court to threaten a plaintiff's meritorious case.¹¹² That threat, discussed in Part IV, *infra*, is not omnipresent in all types of cases. Rather, it surfaces mercilessly in suits involving excessive fee claims as courts with little experience in the investment or retirement plan management industries cling to theories that are disconnected from the realities of retirement plan administration.

To fully appreciate this critical development in pleading standards, it merits mention that neither *Twombly* nor *Iqbal* are run-of-the-mill cases. Rather, they both involved unique matters affecting substantial national economic (*Twombly*) and security (*Iqbal*) interests. As such, in both *Twombly* and *Iqbal*, context mattered. The class action plaintiffs in *Twombly* asserted antitrust claims against some of the nation's largest telecommunications companies.¹¹³ Had the Court decided that matter differently, the economic aftershock to the nation would likely have been protracted.¹¹⁴ In *Iqbal*, too, context was paramount as underscored by the unusual first sentence of the opinion: "Javaid Iqbal . . . is a citizen of Pakistan and a Muslim."¹¹⁵ Plaintiff Iqbal was a Pakistani Muslim and "person 'of high interest'" detained shortly after the September 11th attacks.¹¹⁶ Iqbal alleged that the U.S. government had wrongfully detained him and violated his constitutional rights while the government asserted its strong interest in preventing future terrorist attacks.¹¹⁷

In short, the plausibility pleading standard's development had more than a little to do with the Supreme Court's results-oriented bent in two cases that were anything but cookie-cutter.¹¹⁸ Both opinions also devoted substantial focus to the hardship defendants would face if required to undergo expensive discovery prior to any assessment of the respective claims' merits.¹¹⁹ As Professor Jonah Gelbach explained, "Each opinion suggests a belief that district courts will be able to usefully forecast, on the

¹¹² See Reinert, *The Burdens of Pleading*, *supra* note 97, at 1784–88.

¹¹³ *Twombly*, 550 U.S. at 547–48.

¹¹⁴ See *id.* at 559.

¹¹⁵ *Iqbal*, 556 U.S. at 666.

¹¹⁶ *Id.* at 667.

¹¹⁷ *Id.* at 668–69, 682.

¹¹⁸ See Adam N. Steinman, *The Pleading Problem*, 62 STAN. L. REV. 1293, 1299, 1326 (2010) [hereinafter Steinman, *The Pleading Problem*] ("At best, *Twombly* and *Iqbal* appear to be result-oriented decisions designed to terminate at the earliest possible stage lawsuits that struck the majorities as undesirable.").

¹¹⁹ *Twombly*, 550 U.S. at 559; *Iqbal*, 556 U.S. at 685.

basis of the plaintiffs' complaints, the set of cases in which discovery will yield evidence of liability"¹²⁰

Scholars, practitioners, and judges widely critiqued these results-oriented opinions and wrote extensively on the then-new plausibility pleading standard.¹²¹ These commentators proposed a host of significant reforms to address problems associated with the new standard and, in trying to sort through the cases' aftermath, harshly criticized them.¹²² The most common critiques were that *Twombly* and *Iqbal* strayed too far from established precedent, departed from the Federal Rules of Civil Procedure, and erected new, unreasonable barriers to federal courts—and thus to justice itself.¹²³ The flurry of empirical scholarship following *Twombly* and *Iqbal* disappointingly demonstrated that the decisions did not necessarily achieve the Court's aim. In addition to not lowering (or even affecting) the summary judgment grant rates, these studies found that trial courts were not particularly effective merits-screeners at the motion to dismiss stage.¹²⁴ One empirical work showed how heightened pleading standards tended to increase defendant misconduct and thus litigation costs,¹²⁵ in direct contravention of the Court's stated intent.¹²⁶

¹²⁰ Jonah B. Gelbach, *Material Facts in the Debate Over Twombly and Iqbal*, 68 STAN. L. REV. 369, 381 (2016).

¹²¹ Professor Steinman broadly categorized the critiques as: (1) plausibility pleading standards are more restrictive than notice pleading; (2) that lower courts are applying the pleading standard as more restrictive; and (3) such restrictive applications are undesirable normatively. See Adam N. Steinman, *The Rise and Fall of Plausibility Pleading?*, 69 VAND. L. REV. 333, 364 (2016) [hereinafter Steinman, *The Rise and Fall of Plausibility Pleading?*]. On balance, more scholarship critical of the plausibility pleading standard has emerged over the years, but plausibility pleading does have its proponents. Professor Redish, for example, asserts that the plausibility test constitutes "an appropriate balance." See Redish, *supra* note 23, at 845. Other commentators suggest *Twombly* and *Iqbal* did not have the drastic effects most perceive. See Edward A. Hartnett, *Responding to Twombly and Iqbal: Where Do We Go From Here?*, 95 IOWA L. REV. BULL. 24, 24–25 (2010) (asserting that "the plausibility standard . . . can be understood as equivalent to the traditional insistence that a factual inference be reasonable" and that "the Supreme Court in *Twombly* did not purport to overrule *Conley*").

¹²² See Hartnett, *supra* note 121, at 24–31 (discussing various professors' proposals for reform as well as the Open Access to Courts Act of 2009 and the Notice Pleading Restoration Act of 2009).

¹²³ See Steinman, *The Pleading Problem*, *supra* note 118, at 1296.

¹²⁴ See generally Gelbach, *supra* note 120; David Freeman Engstrom, *The Twiqbal Puzzle and Empirical Study of Civil Procedure*, 65 STAN. L. REV. 1203 (2013); Christina L. Boyd, David A. Hoffman, Zora Obradovic & Kosta Ristovski, *Building a Taxonomy of Litigation: Clusters of Causes of Action in Federal Complaints*, 10 J. EMPIRICAL LEGAL STUD. 253 (2013).

¹²⁵ Sergio J. Campos, Christopher S. Cotton & Cheng Li, *Deterrence Effects Under Twombly: On the Costs of Increasing Pleading Standards in Litigation*, 44 INT'L REV. L. & ECON. 61, 62–70 (2015).

¹²⁶ *Bell Atl. Corp. v. Twombly*, 550 U.S. 544, 559 (2007) ("Probably, then, it is only by taking care to require allegations that reach the level suggesting conspiracy that we can hope to avoid the potentially enormous expense of discovery . . ."); *Ashcroft v. Iqbal*, 556 U.S. 662, 685 (2009).

Among scholars' proposed reforms post-*Twombly* and *Iqbal* were calls to (1) revise the pleading standards articulated by the Federal Rules of Civil Procedure,¹²⁷ (2) revert rule design to the formal rulemaking process or Congress,¹²⁸ and (3) amend the Federal Rules to include presuit discovery mechanisms analogous to those in place in many states.¹²⁹ Congress likewise floated at least two bills aimed at ameliorating the cases' effects, to no avail.¹³⁰ Years after these cases' issuance, scholars continue to decry their effects.¹³¹

Under *Twombly* and *Iqbal*, for a plaintiff's complaint to survive a motion to dismiss under Federal Rule of Civil Procedure 12(b)(6), it "must contain sufficient factual matter, accepted as true, to 'state a claim to relief that is plausible on its face.'"¹³² Courts undertaking this analysis may disregard legal conclusions and bare restatements of a claim's elements.¹³³ The allegations that remain must contain enough "factual content" to enable a "court to draw the reasonable inference that the defendant is liable for the misconduct alleged" and that success on the merits is more than a "sheer possibility."¹³⁴

But the standard is not so high as to constitute a "probability requirement"¹³⁵—except for, it would seem, some ERISA excessive fee claims which are subjected to such a standard.

C. *Probability Pleading and the Perverse Need to Plead "Secret" Information in ERISA Excessive Fee Claims*

In the wake of *Twombly* and *Iqbal*, courts have not always strayed from plausibility pleading requirements. Six months after *Iqbal*, the Court of Appeals for the Eighth Circuit, grappling with excessive fee pleading standards, explained that a plaintiff could adequately plead a fiduciary

¹²⁷ See Hartnett, *supra* note 121, at 33–34 (proposing to add a section (j) to Federal Rule of Civil Procedure 12).

¹²⁸ Robert G. Bone, *Plausibility Pleading Revisited and Revised: A Comment on Ashcroft v. Iqbal*, 85 NOTRE DAME L. REV. 849, 851 (2010).

¹²⁹ Scott Dodson, *Federal Pleading and State Presuit Discovery*, 14 LEWIS & CLARK L. REV. 43, 54–55, 64 (2010).

¹³⁰ See Hartnett, *supra* note 121, at 25 (discussing the Open Access to Courts Act of 2009 and the Notice Pleading Restoration Act of 2009).

¹³¹ See generally Anthony Gambol, *The Twombly/Iqbal Plausibility Pleading Standard and Affirmative Defenses: Gooses and Ganders Ten Years Later*, 41 PACE L. REV. 193 (2020); Howard M. Erichson, *What Is the Difference Between a Conclusion and a Fact?*, 41 CARDOZO L. REV. 899 (2020).

¹³² *Ashcroft v. Iqbal*, 556 U.S. 662, 678 (2009) (quoting *Bell Atl. Corp. v. Twombly*, 550 U.S. 544, 570 (2007)).

¹³³ *Id.*

¹³⁴ *Id.*

¹³⁵ *Id.* (quoting *Twombly*, 550 U.S. at 556).

claim by alleging “facts indirectly showing unlawful behavior.”¹³⁶ The court reasoned:

No matter how clever or diligent, ERISA plaintiffs generally lack the inside information necessary to make out their claims in detail unless and until discovery commences. Thus, while a plaintiff must offer sufficient factual allegations to show that he or she is not merely engaged in a fishing expedition or strike suit, we must also take account of their limited access to crucial information. If plaintiffs cannot state a claim without pleading facts which tend systemically to be in the sole possession of defendants, the remedial scheme of the statute will fail, and the crucial rights secured by ERISA will suffer. These considerations counsel careful and holistic evaluation of an ERISA complaint’s factual allegations before concluding that they do not support a plausible inference that the plaintiff is entitled to relief.¹³⁷

Indeed, plan fiduciaries regularly hold information concerning service provider selection closely and may even maintain it as a “secret.”¹³⁸ As such, plan participants’ hands are often tied when it comes to pleading information held in secrecy by defendants at the pleading stage.¹³⁹ Other courts have likewise acknowledged plaintiffs’ general inability to plead detailed inside information until discovery occurs and plaintiffs can get that information from defendants, and to a lesser extent, third parties.¹⁴⁰ Though particularly problematic, this phenomenon is not unique to ERISA excessive fee claims. Professor Scott Dodson explained that “corporate wrongdoing” and “intentional torts” are examples of “information asymmetry,” where the defendant will have sole access to information plaintiffs may need to plead their suit.¹⁴¹ To the chagrin of plan participants and their lawyers, a breach of fiduciary duty for excessive fees constitutes the unlucky marriage of corporate malfeasance and an intentional tort.

In 2022, the Supreme Court in *Hughes* directly addressed pleading standards for ERISA excessive fee claims, raising more questions than it answered. In *Hughes*, plan participant plaintiffs brought an excessive fee claim against Northwestern University.¹⁴² The district court dismissed the amended complaint without leave to amend.¹⁴³ The Court of Appeals for the Seventh Circuit upheld the district court’s dismissal and denial of

¹³⁶ *Braden v. Wal-Mart Stores, Inc.*, 588 F.3d 585, 595 (8th Cir. 2009).

¹³⁷ *Id.* at 598.

¹³⁸ *Id.* at 602.

¹³⁹ *Id.*

¹⁴⁰ See, e.g., *Pension Benefit Guar. Corp. v. Morgan Stanley Inv. Mgmt. Inc.*, 712 F.3d 705, 718 (2d Cir. 2013) (“ERISA plaintiffs generally lack the inside information necessary to make out their claims in detail unless and until discovery commences.” (quoting *Braden*, 588 F.3d at 598)).

¹⁴¹ See Dodson, *supra* note 129, at 52 & n.55 (noting Bone’s first use of the term “information asymmetry”).

¹⁴² *Hughes v. Nw. Univ.*, 142 S. Ct. 737, 739–40 (2022).

¹⁴³ *Divane v. Nw. Univ.*, No. 16 C 8157, 2018 WL 2388118, at *14 (N.D. Ill. May 25, 2018).

leave to amend.¹⁴⁴ The Supreme Court vacated the judgment and remanded it for reconsideration, rejecting the so-called large menu defense, which asserts that so long as plan participants had the option to select low-cost investments on a plan menu, the inclusion of higher-cost investments on that menu was not imprudent.¹⁴⁵ Basing its reasoning on *Tibble v. Edison International*,¹⁴⁶ the Court held the large menu defense inadequate to insulate the defendant from its ongoing duty to monitor and remove imprudent investments from a plan menu.¹⁴⁷

The Court further instructed lower courts evaluating the sufficiency of a claim to undertake a “context specific” inquiry into the plausibility of allegations that a plan fiduciary acted imprudently, consistent with *Twombly* and *Iqbal*.¹⁴⁸ This is because the nature of prudence under ERISA § 404(a)(1)(B) turns on the circumstances when the fiduciary acted.¹⁴⁹ The Court also highlighted the importance of “giv[ing] due regard to the range of reasonable judgments a fiduciary may make based on her experience and expertise.”¹⁵⁰ Although the plague of excessive fees affects substantial national economic interests, just as *Twombly* did, the Court did not focus on the perils of those fees.

Though the defense bar’s immediate reaction to *Hughes* was that its effects were “narrow” and “unremarkable”¹⁵¹—suggesting the case did little more than reiterate plaintiffs’ need to plead allegations consistent with *Twombly* and *Iqbal*—that assessment has not been borne out over time. Rather, *Hughes* fundamentally “shifted” ERISA excessive fee claim pleading standards.¹⁵² Before *Hughes*, many practitioners, scholars, and commentators considered the “large menu defense” enough to overcome excessive fee claims.¹⁵³ It had largely served as an escape hatch for defendants. After *Hughes*, how to satisfy *Twombly* and *Iqbal*’s plausibility pleading requirements in alleging excessive fee claims became unclear.

¹⁴⁴ *Divane v. Nw. Univ.*, 953 F.3d 980, 994 (7th Cir. 2020), *aff’d in part, rev’d in part, remanded sub nom. Hughes v. Nw. Univ.*, 63 F.4th 615 (7th Cir. 2020).

¹⁴⁵ *Hughes*, 142 S. Ct. at 739–40, 741–42; see Ayres & Curtis, *supra* note 6, at 1482.

¹⁴⁶ 575 U.S. 523 (2015).

¹⁴⁷ *Hughes*, 142 S. Ct. at 741–42 (discussing *Tibble*, 575 U.S. at 529–30).

¹⁴⁸ *Id.* at 742 (quoting *Fifth Third Bancorp v. Dudenhoeffer*, 573 U.S. 409, 425 (2014)).

¹⁴⁹ *Id.*

¹⁵⁰ *Id.*

¹⁵¹ *Annual ERISA Litigation Outlook and 2022 Review*, GIBSON DUNN (Mar. 21, 2023), <https://perma.cc/AL9G-B586>; Myron D. Rumeld, Tulio D. Chirinos & Daniel Wesson, *Hughes v. Northwestern: A Missed Opportunity to Establish a Workable Pleading Standard*, 401K SPECIALIST (Feb. 14, 2022), <https://perma.cc/HHU6-LDBD>.

¹⁵² *Bangalore v. Froedtert Health, Inc.*, No. 20-cv-893, 2024 WL 1051104, at *8 (E.D. Wis. Mar. 11, 2024).

¹⁵³ See Ayres & Curtis, *supra* note 6, at 1482 (“So long as a plan provides *some* attractive [low-cost] options for investors, courts will generally not find the sponsor in breach of fiduciary duties.”).

Different federal circuits have answered that question differently.¹⁵⁴ Even the Court of Appeals for the Seventh Circuit in the remanded *Hughes v. Northwestern University*¹⁵⁵ (“*Hughes II*”) case did not read *Hughes* to pronounce a set pleading standard.¹⁵⁶ Courts instead have been left to make what they would of the Supreme Court’s sparse guidance. The result, as discussed further in Parts III and IV, *infra*, has been a patchwork of, at times, diametrically conflicting analyses and outcomes. In sum, the pleading standard for ERISA excessive fee claims is circuit-dependent, ranging from (1) a *plausibility* requirement to providing facts that go “beyond the threshold of a plausible claim” to (2) a *probability* requirement under which a complaint’s allegations must include enough detail to persuade a court that a breach of fiduciary duty was not only plausible but that it likely occurred.¹⁵⁷

For some courts, satisfying a probability requirement compels plaintiffs to both anticipate and rule out in their complaints potential explanations for defendants’ conduct that are simply inconsistent with generally accepted financial principles. But this pleading standard strays from the prevailing general pleading standard articulated by the Supreme Court and required of civil litigants.¹⁵⁸ It is also, unsurprisingly, unattainable for many plaintiffs as it requires them to marshal and plead a substantial amount of detailed information to which they generally lack access. In many instances, plaintiffs lack the needed information because only the defendants have it, it is publicly unavailable, or it can only be accessed at significant cost. As such, the lengths to which plaintiffs feel compelled to go in their pleadings to try to avoid dismissal are remarkable. In one matter, plaintiffs pled at least eleven comparators yet still were forced to fight both a motion to dismiss and a related, ultimately successful, appeal when their complaint was dismissed.¹⁵⁹

¹⁵⁴ See, e.g., *Smith v. CommonSpirit Health*, 37 F.4th 1160, 1166 (6th Cir. 2022) (agreeing that plaintiffs’ pointing to the virtues of specific alternative investments as suggestive of imprudence in some cases, but ruling that merely alleging the existence of alternative categories is insufficient to plead a fiduciary breach claim).

¹⁵⁵ 63 F.4th 615 (7th Cir. 2023).

¹⁵⁶ *Id.* at 626.

¹⁵⁷ See, e.g., *Mator v. Wesco Distrib., Inc.*, 2:21-CV-00403, 2022 WL 1046439, at *8 (W.D. Pa. Apr. 7, 2022); *Meiners v. Wells Fargo & Co.*, 898 F.3d 820, 822 (8th Cir. 2018) (stating that, to state a breach of fiduciary duty under ERISA, “a plaintiff must provide a sound basis for comparison—a meaningful benchmark”).

¹⁵⁸ Compare *Mator*, 2022 WL 1046439, at *8, and *Meiners*, 898 F.3d at 822, with *Bell Atl. Corp. v. Twombly*, 550 U.S. 544, 556–57 (2007), and *Ashcroft v. Iqbal*, 556 U.S. 662, 678 (2009).

¹⁵⁹ See *Mator v. Wesco Distrib., Inc.*, 2:21-CV-00403, 2022 WL 3566108, at *7, *9 (W.D. Pa. Aug. 18, 2022), *vacated and remanded*, 102 F.4th 172 (3d Cir. 2024); *Mator v. Wesco Distrib., Inc.*, 102 F.4th 172, 187–88, 191 (3d Cir. 2024).

Many plaintiffs have also begun engaging expert witnesses to help draft their complaints.¹⁶⁰ Those engagements are not cheap. Other plaintiffs, likely with more constrained financial means, have resorted to combing through other litigation dockets to collate the expert testimony of other plaintiffs' expert witnesses.¹⁶¹ All of this is done before they file their complaints—not only during fact or expert discovery. As the complaint is “the key to the courthouse door,”¹⁶² some plaintiffs may rightly perceive these changes as less akin to swapping out the lock and more akin to deadbolting the door from the inside. Paradoxically, despite these extreme probability pleading requirements, many courts reject fulsome allegations of fiduciary misconduct by relying on misplaced proverbial wisdom and a profound misunderstanding of the nature of retirement plan management and corresponding RK&A fees.¹⁶³

Reacting to these extreme requirements and beginning with *Hughes II*, some plaintiffs started to plead that because recordkeeping services are “commoditized” and “fungible,” recordkeepers' main method of distinguishing themselves from their competition was based on price—not on the quality or scope of services.¹⁶⁴ *Dionicio v. U.S. Bancorp*¹⁶⁵ details a recent successful assertion by plaintiffs of the fungibility of RK&A services:

Plaintiffs identify the particular types of services included in the “typical suite of administrative services” and allege that such services are bundled into a fungible commodity sold to mega plans in a competitive market. Further, plaintiffs allege that numerous national recordkeepers offer bundled RKA services that are materially indistinguishable with respect to their quality. These allegations make it unnecessary to compare individual services to individual services, because all recordkeepers provide the same bundled services, and the total price of the bundle remains the same no matter which of the individual services within the bundle a mega plan chooses to use.¹⁶⁶

Leading benefits plaintiffs' attorney Jerome Schlichter has expressed his view that fees have evolved over time in response to litigation challenging their reasonableness.¹⁶⁷ Schlichter indicated that prior to the past few

¹⁶⁰ Telephone Interview with Chris Tobe, *supra* note 91.

¹⁶¹ See, e.g., *Carimbocas v. TTEC Servs. Corp.*, No. 1:22-cv-02188, 2023 WL 8555384, at *3 (D. Colo. Dec. 11, 2023) (discussing plaintiffs' allegations concerning other cases' expert testimony concerning reasonableness of fees).

¹⁶² See Steinman, *The Pleading Problem*, *supra* note 118, at 1294–95.

¹⁶³ See *infra* Section III.B.

¹⁶⁴ *Hughes v. Nw. Univ.*, 63 F.4th 615, 632 (7th Cir. 2023); *Daggett v. Waters Corp.*, 731 F. Supp. 3d 121, 137 (D. Mass. 2024) (discussing plaintiffs' assertion that “the total RKA fees are fungible and commoditized and any differences between the plans in these codes are immaterial from a pricing perspective”).

¹⁶⁵ No. 23-CV-0026, 2024 WL 1216519 (D. Minn. Mar. 21, 2024).

¹⁶⁶ *Id.* at *4 (citations omitted).

¹⁶⁷ John Manganaro, *An ERISA Litigation Conversation with Jerry Schlichter*, PLANSPONSOR (May 28, 2019), <https://perma.cc/J3VW-HTD2>.

years, in which many excessive fee claims have been asserted, revenue sharing and asset-based fee arrangements for recordkeeping fees were common.¹⁶⁸ Such fee structures facilitated recordkeeping fees increasing in amount without the service provider enhancing or expanding its services.¹⁶⁹ Schlichter and others contended and obtained rulings “that recordkeeping fees have little to do with asset size or account size.”¹⁷⁰ Schlichter’s position appears to have been the first step toward litigants and courts disassociating recordkeeping services from any veneer of distinguishability among recordkeeping service providers’ scope of services offered or the quality thereof.

This position, when accepted by courts, enables plaintiffs to avoid one of the most challenging aspects of pleading under *Hughes*’ context-specific mandate: the need to plead detailed information held only by defendants. In addition to ostensibly improving the odds of surviving a motion to dismiss, such positions, when embraced by courts, automatically arm plaintiffs with more settlement leverage. Though by no means a guarantee of success, many plaintiffs have employed this pleading convention in the past two years.¹⁷¹ Some courts rejected those characterizations while others accepted them.¹⁷² Still others, granting motions to dismiss without prejudice, went so far as to suggest that the plaintiffs amend their complaints to include fungibility allegations.¹⁷³

The framework for the first analysis of the success of fungibility allegations—and manifold other aspects of ERISA excessive fee claims including their dismissal and reversal rates—follows.

II. The “Meaningful Benchmarks” Analysis

In an effort to understand the impacts of the courts’ application of probability pleading standards, this Article qualitatively analyzes excessive

¹⁶⁸ *Id.*

¹⁶⁹ *Id.*

¹⁷⁰ *Id.*

¹⁷¹ See, e.g., *Dionicio*, 2024 WL 1216519, at *4; *Seibert v. Nokia of Am. Corp.*, No. 21-20478, 2023 WL 5035026, at *7 (D.N.J. Aug. 8, 2023) (discussing the complaint’s allegations “that the bundled services ‘chosen by a large plan do not affect the amount charged by recordkeepers for such basic and fungible services.’” (quoting Complaint ¶ 76, *Seibert*, 2023 WL 5035026 (No. 21-20478))); *Laabs v. Faith Techs., Inc.*, No. 20-CV-1534, 2022 WL 17418358, at *3 (E.D. Wis. Nov. 9, 2022).

¹⁷² See *infra* Section III.C.

¹⁷³ *Glick v. ThedaCare, Inc.*, No. 20-CV-1236, 2022 WL 16927749, at *3 n.4 (E.D. Wis. Oct. 27, 2022) (“It’s conceivable that recordkeeping services are essentially fungible, meaning that there aren’t meaningful differences in services provided by various companies. If that’s true, an allegation to that effect, supported by specific data, might suffice under *Albert*.”); *Nohara v. Prevea Clinic Inc.*, No. 20-CV-1079, 2022 WL 16927810, at *4 n.4 (E.D. Wis. Oct. 27, 2022) (same).

fee claims' pleading standards using quantitative methods.¹⁷⁴ It evaluates survival and reversal rates of motions to dismiss when plaintiffs lodge different excessive fee fiduciary breach claims. It also examines the survival rates for motions to dismiss complaints alleging a fungibility or commoditization argument and derivations of that argument. This analysis's results reveal trends about how courts evaluate initial pleadings. It further identifies common threads in courts' understanding (or lack thereof) of 401(k) recordkeeping service fees as well as plaintiffs' tendencies when crafting complaints. These findings will inform courts, fiduciaries, and practitioners as well as highlight the urgency with which the Supreme Court should take up and resolve the circuit split and rein in courts that are imposing probability pleading standards on excessive fee claims.

A. *Method for Selecting and Analyzing Decisions and Accompanying Challenges*

To analyze these cases, a Westlaw Precision query¹⁷⁵ was performed searching for all federal cases including "ERISA," "12(b)(6)," and "excessive" within the same sentence as "fee" from January 24, 2022, through June 30, 2024.¹⁷⁶ The search returned 141 hits. After additional searches made to control quality and minimize the risk of omitting relevant decisions, a total of 158 decisions were ultimately identified and included in the initial batch to be analyzed.¹⁷⁷ The dataset was culled by eliminating decisions turning on other causes of action or procedural mechanisms. For example, if the court decided a motion to dismiss based on Rule 12(b)(1) lack of jurisdiction grounds or did not reach the ultimate issue of sufficiency of

¹⁷⁴ Professor Paul Secunda's *Politics Not as Usual: Inherently Destructive Conduct, Institutional Collegiality, and the National Labor Relations Board* served as a helpful framework for constructing this analysis. 32 FLA. ST. U. L. REV. 51, 78–83 (2004).

¹⁷⁵ "ERISA" & "12(b)(6)" & "excessive" /s "fee" with the added filter of a date range starting on "01/24/2022" and ending on "06/30/2024" (hereinafter "primary search").

¹⁷⁶ To confirm the primary search elicited the fullest dataset, two other searches were performed. One search used "ERISA" & "12(b)(6)" & "high" /s "fee" with a date range filter beginning "01/24/2022" and ending on "06/30/2024" (hereinafter "secondary search"). The secondary search resulted in 92 cases, nine of which were not captured by the primary search. Those nine were added to the dataset, though eight of the nine cases were later removed from the dataset as false positives (because they included the search terms but had different procedural postures or claims). A second search was performed by filtering the citing references of *Hughes v. Northwestern University*, 142 S. Ct. 737 (2022), to cases only. That search returned 143 cases, seven of which were not included in the primary search or the secondary search results. Those seven were added to the dataset, though two were later removed as false positives. Finally, when cases that appeared as though they should have fallen within the study's criteria were referenced in other decisions, those cases were notated and cross-referenced to ensure they were included in the dataset. In all but one case in which the plaintiff characterized excessive fees as excessive "expenses," they were. That case was added to the dataset.

¹⁷⁷ To confirm the primary search elicited the fullest dataset, two other searches were performed.

the factual allegations, then the case was removed from the dataset because it did not fall within the parameters of the analysis. Relatedly, a few cases concerned summary judgment standards¹⁷⁸ or centered around different claims such as investment performance.¹⁷⁹ Those cases were also removed from the dataset.

This paring process produced 113 decisions arising from fewer lawsuits because several decisions stemmed from the same complaint at different procedural stages.¹⁸⁰ Each decision contained at least the following characteristics:

* A plan participant or beneficiary represented by counsel;¹⁸¹

* Asserting a claim for fiduciary malfeasance under ERISA for excessive fees;¹⁸²

* Subject to a motion to dismiss for failure to state a claim under Rule 12(b)(6) or on appeal from a Rule 12(b)(6) dismissal; and

* The respective court ruled as to the merits of Rule 12(b)(6) motion and did not anchor its primary ruling on another argument or legal theory.

These decisions were coded based on the federal circuit; plaintiffs' claims (e.g., "breach of fiduciary duty for excessive recordkeeping fees and failure to monitor");¹⁸³ the nature and outcome of the motion or appeal described (e.g., "affirming dismissal of all claims for failure to state a claim");¹⁸⁴ and whether a dismissal was accompanied by leave to amend or seek to amend the complaint. The coding of qualifying decisions was done simply by inputting the numeral "1" into the corresponding column so

¹⁷⁸ *E.g.*, *Lauderdale v. NFP Ret., Inc.*, No. 8:21-cv-301, 2022 WL 17260510, at *4 (C.D. Cal. Nov. 17, 2022).

¹⁷⁹ *Bracalente v. Cisco Sys., Inc.*, No. 5:22-cv-04417, 2023 WL 5184138, at *3 (N.D. Cal. Aug. 11, 2023).

¹⁸⁰ To ensure that no decision was double counted, if the trial-level and appellate-level decisions were both included in the dataset, which was the case for *Perkins* and *Mator*, the appellate decision was not coded to include the trial court's disposition. Thus, the dataset counts 111 allegations, not 113.

¹⁸¹ The allegations in the sole pro se matter included in the dataset, *Huber v. IKORCC Pension Plan*, were so unclear that it was excluded from the study. No. 2:23-CV-71, 2023 WL 4015938, at *4-5 (N.D. Ind. June 15, 2023).

¹⁸² *Gleason v. Orth* was removed from the results because plaintiffs were fiduciaries. No. 2:22-cv-00305, 2022 WL 4534405, at *1 (W.D. Wash. Sept. 28, 2022).

¹⁸³ Appendix A.

¹⁸⁴ Appendix A. As denials of dismissals are not appealable interlocutory orders, no categories for affirming or reversing denials of motions to dismiss were needed. *See* 28 U.S.C. §§ 1291-92.

that the total results could be computed through a Microsoft Excel sum formula.¹⁸⁵

Various allegations and reasoning articulated by the courts were also coded, including whether (1) plaintiffs asserted fungibility or analogs, (2) the court reasoned that higher fees were likely to equate to enhanced services, (3) plaintiffs pled only industry averages as comparators or less robust allegations, (4) plaintiffs made retail versus institutional class allegations, and (5) plaintiffs asserted “repackaged” breach of the fiduciary duty of loyalty claims.¹⁸⁶

Coding partial grants and partial denials of motions to dismiss presented a challenge. Each court’s ruling with respect to excessive fee claims was coded as either an outright grant or denial of the motion to dismiss on that claim, despite other claims having been ruled on differently. This was a difficult choice to make but was supported by critiques of other similar studies that coded decisions as mixed, therefore limiting aspects of their utility.¹⁸⁷ Thus, when plaintiffs asserted multiple breaches of fiduciary duty claims, such as excessive fee claims and investment underperformance claims, and courts partially granted and partially denied motions to dismiss those claims, the coded outcome was based solely on the court’s decision concerning the excessive fee claim.¹⁸⁸

A related challenge associated with coding was that not every excessive fee claim was crisply laid out as one for excessive recordkeeping and administration fees or excessive investment fees. In a few instances, this endeavor relied heavily on judgment and experience because some claims were not clearly articulated and not every court evaluated or addressed the claims as cogently as might have been desired.¹⁸⁹ A

¹⁸⁵ As all coding was performed in this way (i.e., by inputting the numeral “1” into the corresponding column to allow for easy tabulation by Microsoft Excel formula), all references to coding refer to this process. In addition, to ensure the integrity of the data, each case included in the study was coded by at least two reviewers.

¹⁸⁶ See *infra* Section III.E.

¹⁸⁷ Scott Dodson, *A New Look: Dismissal Rates of Federal Civil Claims*, 96 JUDICATURE 127, 130 (2012) (discussing various studies of dismissal rates post *Twombly* and *Iqbal* and concluding that “[c]oding by claim could provide a clearer picture of how the new pleading standard is operating”).

¹⁸⁸ For example, in *Berkelhammer v. Automatic Data Processing, Inc.*, the court granted in part and denied in part a motion to dismiss breach of fiduciary duty claims for prohibited transactions and excessive RK&A services fees. No. 20-5696, 2022 WL 3593975, at *1 (D.N.J. Aug. 23, 2022). This outcome was coded as “Deny Dismissal” as the court denied dismissal of the excessive fee claim.

¹⁸⁹ In *Gaines v. BDO USA, LLP*, for example, the court wrote that it “denie[d] defendants’ motion to dismiss” but then also ruled “as currently alleged, Gaines cannot sustain a duty of prudence claim to the extent it is premised on allegations that BDO failed to monitor and control recordkeeping fees.” 663 F. Supp. 3d 821, 832 (N.D. Ill. 2023). This case was coded as a dismissal due to the more extensive language suggesting the excessive fee claim had been dismissed. To cross-check this coding decision, the parties’ pleadings after this order were surveyed and showed the parties understood the excessive fee claim to be dismissed. Answer to Class Action Complaint ¶ 66, at 22, *Gaines v. BDO USA, LLP*, 663 F. Supp. 3d 821 (N.D. Ill. 2023) (No. 22 C 1878).

corresponding difficulty was whether to include cases in which allegations concerning excessive fees were made but those fees were not recordkeeping fees (e.g., they were fees for active fund management or were otherwise not centric to the underlying claim). Cases lacking any clear inclusion of excessive recordkeeping fee claims were excluded from the dataset.¹⁹⁰

Delineating between allegations of commoditization and fungibility on the one hand, and other excessive fee allegations on the other was also difficult at times. Explicit claims were easy to identify, classify, and code.¹⁹¹ In some instances, clear language such as “identical services” was used to describe the services of one provider with those of another.¹⁹² Yet other claims articulated the same concept differently and in such a way that it was a closer call. For example, “materially similar services provided” was the toughest call as it came as close to a fungibility argument as possible without amounting to one.¹⁹³

Additionally, some immaterial liberties were taken with respect to classification of proceedings and outcomes. For example, in *Garcia v. Alticor, Inc.*,¹⁹⁴ the decision involved the court’s denial of a motion for reconsideration on its previous denial of a motion to dismiss.¹⁹⁵ For purposes of the analysis, that was characterized as a denial of a motion to dismiss.¹⁹⁶ Similarly, when a motion to dismiss was evaluated by a magistrate court who then issued recommendations to the district court, that procedural posture was coded as though a district court had ruled on a motion to dismiss.¹⁹⁷

¹⁹⁰ *Schissler v. Janus Henderson US (Holdings) Inc.*, No. 22-cv-02326, 2024 WL 233141, at *2 (D. Colo. Jan. 22, 2024); *Schave v. CentraCare Health Sys.*, No. 22-cv-1555, 2023 WL 1071606, at *1 (D. Minn. Jan. 27, 2023).

¹⁹¹ See, e.g., *Dionicio v. U.S. Bancorp*, No. 23-CV-0026, 2024 WL 1216519, at *4 (D. Minn. Mar. 21, 2024) (plaintiffs allege the services included were “bundled into a fungible commodity sold to mega plans in a competitive market”); *Daggett v. Waters Corp.*, 731 F. Supp. 3d 121, 128 n.9, 137 (D. Mass. 2024).

¹⁹² See, e.g., *Mator v. Wesco Distrib., Inc.*, No. 2:21-CV-00403, 2022 WL 3566108, at *5 (W.D. Pa. Aug. 18, 2022) (alleging that other recordkeepers “provided identical or similar services of the same quality”), *vacated and remanded*, 102 F.4th 172 (3d Cir. 2024).

¹⁹³ *Coppel v. SeaWorld Parks & Ent., Inc.*, No. 3:21-cv-01430, 2023 WL 2942462, at *13 (S.D. Cal. Mar. 22, 2023).

¹⁹⁴ No. 1:20-cv-1078, 2022 WL 19919753 (W.D. Mich. Aug. 23, 2022).

¹⁹⁵ *Id.* at *1.

¹⁹⁶ See Appendix A.

¹⁹⁷ E.g., *Nohara v. Prevea Clinic Inc.*, No. 20-CV-1079, 2023 WL 9327202, at *5 (E.D. Wis. July 21, 2023).

B. *Methodological Limitations*

The Meaningful Benchmarks Analysis has four recognized limitations. First, the analysis includes cases dismissed prior to *Hughes* but heard on appeal after it. If *Hughes* revised some courts' understanding of the applicable law, their newfound perspective might have caused some reversals. That largely did not occur; rather, four of the six dismissals before *Hughes* were upheld after *Hughes* on appeal.¹⁹⁸ The remand of *Hughes* itself was one of the two cases reversed.¹⁹⁹

Second, the analysis starts with trial and appellate court opinions, regardless of whether they were published,²⁰⁰ instead of the filed complaints. This could be perceived as a limitation for two reasons. One is the potential for a complaint to have included fungibility or other allegations that were overlooked by the court (or simply not stated in the decision). The other is that there may be some potential for selection bias stemming from starting with trial and appellate court opinions. Specifically, it is possible that plaintiffs appealing the dismissal of their complaints are either more motivated or more financially able to pursue an appeal.²⁰¹ So either motivation and financial wherewithal may correspond to their ultimate success.

Two factors help mitigate limitations associated with analyzing courts' opinions instead of complaints and the risk that courts overlooked allegations made therein. First, the analysis concerns how courts construe clearly stated fungibility allegations—not how courts might ignore poorly articulated or ambiguous fungibility allegations. In that vein, if a court indiscriminately rejected such an argument without referring to it, including that decision in the dataset would arguably skew the analysis, which is meant to help clarify how courts decide 12(b)(6) motions on

¹⁹⁸ The Supreme Court issued its *Hughes* decision on January 24, 2022. *Hughes v. Nw. Univ.*, 142 S. Ct. 737 (2022). *Matousek v. MidAmerican Energy Co.*, 51 F.4th 274, 283 (8th Cir. 2022), *Smith v. CommonSpirit Health*, 37 F.4th 1160, 1170 (6th Cir. 2022), *Forman v. TriHealth, Inc.*, 40 F.4th 443, 453 (6th Cir. 2022), and *Albert v. Oshkosh Corp.*, 47 F.4th 570, 586 (7th Cir. 2022), were upheld on appeal. *Hughes v. Northwestern University*, 63 F.4th 615, 637 (7th Cir. 2023), and *Kong v. Trader Joe's Co.*, No. 20-56415, 2022 WL 1125667, at *2 (9th Cir. Apr. 15, 2022), were reversed on appeal.

¹⁹⁹ See *Hughes*, 63 F.4th at 637.

²⁰⁰ See Pauline T. Kim, Margo Schlanger, Christina L. Boyd & Andrew D. Martin, *How Should We Study District Judge Decision-Making?*, 29 WASH. U. J.L. & POLY 83, 97–98 (2009) (discussing the “systematic ways” in which published and unpublished opinions differ and the importance of unpublished opinions). Professor Kim et al. also note that studying only published district court opinions “creates significant risks of misleading results.” *Id.* at 100.

²⁰¹ Alexander A. Reinert, *The Costs of Heightened Pleading*, 86 IND. L.J. 119, 168 (2011) [hereinafter Reinert, *The Costs of Heightened Pleading*]. Conversely, perhaps some defendants undertaking such a costly and vigorous defense at the initial pleading stages did so trying to avoid potentially substantial exposure.

excessive fee claims.²⁰² Second, ten percent of the underlying complaints in the dataset were spot-checked. All cases in which the respective court's decision indicated that the plaintiff pled fungibility allegations without using those precise terms did, in their complaints, do just that. In other words, the courts' decisions neither inserted nor removed language important to plaintiffs' characterizations of their claims. Likewise, in every case checked in which the court's decision indicated that the complaint did not include allegations of fungibility, the respective complaint did not include those allegations.

Third, as with any study, a possibility exists that a sampling error occurred: some relevant cases might not have been identified. To minimize that possibility, in addition to the primary search, two other overlapping searches were performed.²⁰³ Likewise, when cases that should have fallen within the dataset were referenced in other decisions, those were notated and cross-referenced to ensure that they had already been included in the dataset or, in one outlier instance, that it was added to the dataset.²⁰⁴

A fourth but minor limitation is that the analysis does not distinguish whether the complaints analyzed were the *original* complaints or amended complaints.²⁰⁵ A court's scrutiny of a third amended complaint is higher than that of an original complaint. Also, for some cases, trial and appellate court orders, or magistrate and trial court orders, are analyzed in multiple separate entries even though they pertain to a single case. This method was employed to encompass as many judicial analyses as possible. Steps were taken to ensure no decision was double-counted. Professor Elizabeth McCuskey's work on submerged precedent supports these choices as it highlights the importance of trial court orders that often do not receive public attention yet shape substantive law.²⁰⁶

III. Findings of the Meaningful Benchmarks Analysis

Since the Supreme Court's issuance of *Hughes* in January 2022 to mid-2024, plaintiffs have filed many excessive fee claims. More than one

²⁰² This was not the case with every decision, however. Less than a handful of decisions, though longer than minute entries on a docket, were so short that they did not touch deeply on the plaintiffs' material allegations. *E.g.*, *Kong*, 2022 WL 1125667, at *1; *Seidner v. Kimberly-Clark Corp.*, No. 3:21-CV-867, 2022 WL 865890, at *2 (N.D. Tex. Mar. 23, 2022).

²⁰³ See *supra* notes 176–177 and accompanying text.

²⁰⁴ A small number of cases were not identified by their full style or case number. Though efforts were made to cross-reference those matters, it was not always possible to do so.

²⁰⁵ Theodore Eisenberg & Kevin M. Clermont, *Plaintiphobia in the Supreme Court*, 100 CORNELL L. REV. 193, 203 (2014) (discussing their view that a focus on fatal grants of dismissal instead of dismissals allowing leave to amend would yield better results, but that the optimal approach is “tracking down what happens in those cases”).

²⁰⁶ Elizabeth Y. McCuskey, *Submerged Precedent*, 16 NEV. L.J. 515, 516 (2016).

hundred of those have been subject to motions to dismiss and, as of the writing of this Article, plaintiffs have appealed nine dismissals.²⁰⁷

The Meaningful Benchmarks Analysis shows more than simple dismissal and reversal rates, though much can be gleaned from them. Among other findings, it reveals that fungibility and commoditization allegations are highly successful and more likely to be so in certain circuits, while “repackaged” claims for breach of the duty of loyalty for excessive fees are almost certain losers. Most notably, the analysis also shows that trial courts are applying the wrong pleading standard in many cases and that a startling number of trial courts fundamentally misapprehend retirement plan recordkeeping and administration services and fees. Miscomprehending these services and fees throws out of kilter courts’ application of their “common sense” and “judicial experience” as contemplated by *Twombly* and *Iqbal*.²⁰⁸

A. *Outcome 1: Trial Courts Are Far More Likely to Be Reversed for Dismissing ERISA Excessive Fee Claims than Other Tort Claims*

Courts dismiss slightly fewer excessive fee claims than they allow to proceed: 45.05% of trial courts granted Rule 12(b)(6) motions to dismiss for excessive fee claims while 54.95% denied such motions, finding the complaints adequately stated a claim.²⁰⁹ This dismissal rate closely aligns with the average tort litigation dismissal rate identified by Professor Alexander Reinert’s 2015 study.²¹⁰

Table 1: Outcome of Motions to Dismiss

Outcome	National Average Tort Claims	Excessive Fee Claims
Denied	53%	55%
Granted	47%	45%

Perhaps at least part of the reason for this relatively run-of-the-mill dismissal rate may be found in research demonstrating that increasingly rigorous pleading standards tend to not only encourage increased dismissal motions by defendants, but also plaintiff selection—meaning prospective plaintiffs, in anticipation of costly dismissal motions and barriers to accessing discovery, may elect not to pursue their claims.²¹¹ As

²⁰⁷ See Appendix A. Courts decide Rule 12(b)(6) motions to dismiss these claims, or appeals arising from such motions, at the rate of nearly four per month. *Id.*

²⁰⁸ See *supra* notes 108–112 and accompanying text.

²⁰⁹ See Appendix A.

²¹⁰ Alexander A. Reinert, *Measuring the Impact of Plausibility Pleading*, 101 VA. L. REV. 2117, 2146 tbl.3 (2015).

²¹¹ Jonah B. Gelbach, Note, *Locking the Doors to Discovery? Assessing the Effects of Twombly and Iqbal on Access to Discovery*, 121 YALE L.J. 2270, 2275 (2012).

discussed in Section I.C, *supra*, plaintiffs also seem to enhance their pleading detail trying to satisfy those higher standards.²¹² But these dismissal rates are far from telling the whole story.

Among the most significant findings of the Meaningful Benchmarks Analysis is that appellate courts reviewing dismissals of excessive fee claims reversed the dismissals in 44.44% of cases,²¹³ a reversal rate four times higher than the average reversal rate.²¹⁴ In private civil litigation to which the United States is not a party, federal circuit courts reverse only 11.70% of the trial court's decisions.²¹⁵ Thus, it would seem that in the appellate courts' view, trial courts are regularly misapplying the pleading and dismissal standards. As Professor McCuskey notes, district courts are "liberate[d]" from much that constrains appellate courts—such as increased public visibility and the demands of precedent binding themselves as well as lower courts.²¹⁶ Freedom may also correlate to a less disciplined application of precedent at the trial court level than is observed at the appellate level.

Table 2: Outcome of Appeals of Dismissals

Appellate Outcome	National Average	Excessive Fee Claims
Upheld	88.30%	55.56%
Reversed	11.70%	44.44%

The overwhelming majority of dismissals came from the Courts of Appeals for the Third, Seventh, Eighth, and Tenth Circuits. This finding highlights the stark nature of the circuit split on applicable pleading standards. The need to resolve this split is particularly great given the potential for divergent outcomes among participants in the same plan. In other words, a plan participant and employee of a company might find her complaint dismissed while her colleague who filed an identical complaint in another circuit might be found to have sufficiently stated a claim (and thus be allowed to proceed to discovery). As ERISA excessive fee claims are brought in a representative capacity on behalf of the plan,²¹⁷ it is easy to envision thorny judicial estoppel issues if such a scenario arose.

²¹² See *supra* Section I.C.

²¹³ See Appendix A.

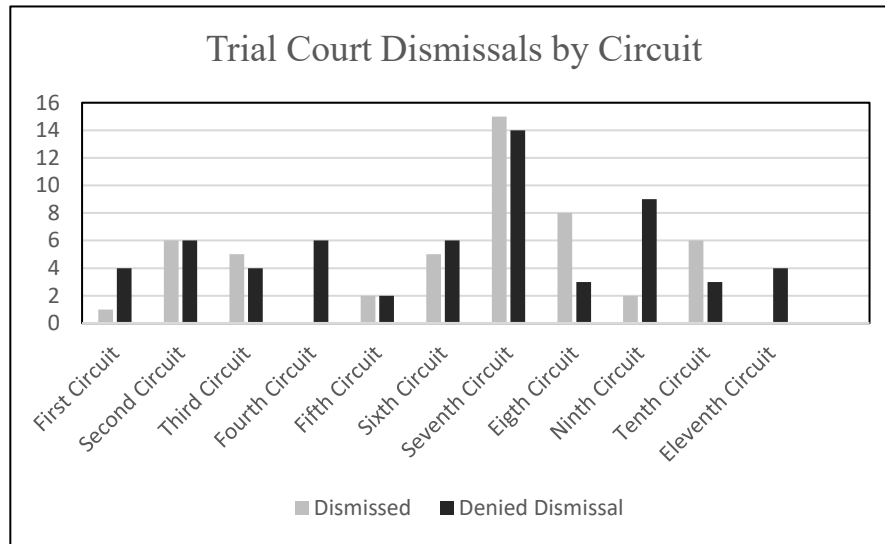
²¹⁴ Barry C. Edwards, *Why Appeals Courts Rarely Reverse Lower Courts: An Experimental Study to Explore Affirmation Bias*, 68 EMORY L.J. ONLINE 1035, 1037 tbl.1 (2019).

²¹⁵ *Id.*

²¹⁶ See McCuskey, *supra* note 206, at 546–47.

²¹⁷ *Mass. Mut. Life Ins. Co. v. Russell*, 473 U.S. 134, 142 n.9, 144 (1985); *LaRue v. DeWolff, Boberg & Assocs., Inc.*, 552 U.S. 248, 256 (2008).

Figure 1: Dismissals by Circuit



At least facially, these outcomes do not appear to flow from a particular interpretation of *Twombly* and *Iqbal* or from any circuit's stricter reading of the two. Rather, as Professor Adam Steinman notes, several circuits indicated *Twombly* and *Iqbal* had not done away with notice pleading or imposed a "specific facts" requirement.²¹⁸ Ironically, the trial courts least friendly to plan participant plaintiffs' excessive fee claims in this study come from the same circuits that pronounced *Twombly* and *Iqbal* had not diverged from Rule 8's notice pleading requirement.²¹⁹

B. Outcome 2: Courts Fundamentally Misapprehend the Nature of 401(k) Recordkeeping Fees

One of the most consequential and pronounced findings of the Meaningful Benchmarks Analysis is that courts regularly apply a so-called you-get-what-you-pay-for ("YGWYPF") rationale in evaluating the sufficiency of complaints, hypothesizing that plans with higher fees must offer better or more comprehensive services.²²⁰ In at least one out of five cases, courts rationalized that higher fees were related to higher quality or

²¹⁸ Adam N. Steinman, *Notice Pleading in Exile*, 41 CARDOZO L. REV. 1057, 1065–66 (2020) (discussing opinions from the Seventh, Eighth, and Tenth Circuits that indicate their view of *Twombly* and *Iqbal* as one in which notice pleading remains alive, detailed factual allegations are not required, and a focus on minutiae is not intended to prevent plaintiffs' access to justice).

²¹⁹ See *supra* Figure 1.

²²⁰ See *infra* notes 223–226.

more comprehensive services.²²¹ Courts employing such a rationale were *more than ten times more likely* to dismiss a case than not.²²²

For example, the District Court for the Eastern District of Pennsylvania in *Krutchen v. Ricoh USA, Inc.*²²³ erroneously rationalized that different plans' "unique needs" could be a fiduciary's reason for "*reasonably choosing to pay more for higher quality services.*"²²⁴ Similarly, the District Court for the Western District of Michigan in *Miller v. Packaging Corp. of America*²²⁵ reasoned: "It is common sense that a recordkeeper who provides more services per participant will generally charge a higher fee."²²⁶ Perhaps most troubling is that these courts are disregarding their obligation to draw reasonable inferences in favor of the nonmovant.²²⁷ For example, when one trial court wrote, "Plaintiffs may have identified two apples, but one could be a Honeycrisp and the other a Granny Smith,"²²⁸ the use of the word "could" was a telltale sign that the court drew an inference in favor of the defendant.

Table 3: Outcome of Motions to Dismiss Applying YGWYPF Rationale

Outcome	General Excessive Fee Claims	YGWYPF Rationale
Denied	61 (54.95%)	2 (8.70%)
Granted	50 (45.05%)	21 (91.30%)
Total	111	23

Simply put, courts rationalizing that increased fees necessarily equate to enhanced services are wrong.²²⁹ To date, no literature supports the theory that paying higher fees automatically equates to receiving enhanced or expanded services.²³⁰ Indeed, no scholarship suggests that plan participants derive *any* benefit from paying higher recordkeeping service fees. The benefit to interested service providers receiving higher payments than their competitors for the same automated services,

²²¹ See Appendix A.

²²² See *id.*

²²³ No. 22-678, 2022 WL 16950264 (E.D. Pa. Nov. 15, 2022).

²²⁴ *Id.* at *3 (emphasis added).

²²⁵ No. 1:22-cv-271, 2023 WL 2705818 (W.D. Mich. Mar. 30, 2023).

²²⁶ *Id.* at *5; see also *Nohara v. Prevea Clinic Inc.*, No. 20-CV-1079, 2023 WL 9327202, at *4 (E.D. Wis. July 21, 2023) (considering whether "plaintiffs may not have received superior services that would justify the higher fees").

²²⁷ See *Phillips v. Cnty. of Allegheny*, 515 F.3d 224, 232–33 (3d Cir. 2008) (discussing why *Twombly* did not alter this established principle).

²²⁸ *Mator v. Wesco Distrib., Inc.*, 2:21-CV-00403, 2022 WL 1046439, at *6 (W.D. Pa. Apr. 7, 2022).

²²⁹ See *Gil-Bazo & Ruiz-Verdú*, *supra* note 74, at 2178–79.

²³⁰ See *supra* notes 73–80 and accompanying text.

however, is apparent. Yet courts routinely theorize, without support, that some benefit *must* be conferred in correlation with the higher fees. Those courts continue to dismiss claims based on that misunderstanding.

This outcome reflects the most flawed applications of the “common sense” and “judicial experience” components of *Twombly* and *Iqbal*. Many courts do not have judicial experience with recordkeeping services and the associated fees. In lieu of experience, they seemingly substitute what they see as common sense, embodied in the adage “you get what you pay for.” In reality, paying more does not always equate to receiving more.

C. Outcome 3: Fungibility Allegations Work . . . In Most Circuits

It’s no secret to retirement industry professionals and fiduciaries that recordkeeping services are fungible. As one 401(k) administrative service provider wrote, “Custody and recordkeeping [services] are ‘commodity’ services. Like any commodity, given materially equal quality, the key benchmark for these services is price. The cheaper you can find competent custody and recordkeeping services, the better for participants.”²³¹

Post-*Hughes*, plaintiffs began to assert the fungibility and interchangeability of recordkeeping services. Just under 39% of plaintiffs’ complaints evaluated in the Meaningful Benchmarks Analysis contained fungibility allegations.²³² At the trial court level, nearly 70% of cases pleading fungibility of RK&A services survived motions to dismiss.²³³ But only about fifty-five percent of complaints lacking fungibility allegations survived dismissal motions.²³⁴

Table 4: Outcome of Motions to Dismiss Complaints Including Fungibility Allegations

Outcome	General Excessive Fee Claims	Fungibility Claims
Denied	61 (54.95%)	30 (69.77%)
Granted	50 (45.05%)	13 (30.23%)
Total	111	43

The strongest excessive fee claims asserted that recordkeeping services are fungible and primarily distinguishable by cost. The following

²³¹ Eric Droblyen, *Evaluating 401(k) Providers: Separating Commodity from Value-Added Services*, EMP. FIDUCIARY (Jan. 26, 2023), <https://perma.cc/PC36-MUR5>.

²³² See Appendix A.

²³³ See *id.*

²³⁴ See *id.*

is one court's discussion of how successful fungibility allegations were pled:

Plaintiffs allege the fungible nature of RK&A fees—that the Plan received a standard bundled RK&A services with “nearly identical level and quality to other recordkeepers who service other mega plans.” Plaintiffs state that the market . . . is “price competitive” because “recordkeepers offer the same bundles and combinations of services as their competitors.” That any differences are minor and immaterial to the price comparisons in virtually all cases.²³⁵

Unsurprisingly, many successful plaintiffs further pled that the fees “were excessive relative to the recordkeeping services rendered.”²³⁶ Courts were more likely to dismiss complaints that failed to do so. For example, in *Boyette v. Montefiore Medical Center*,²³⁷ the court rejected a fungibility characterization, stating “plaintiffs’ allegation that all recordkeepers offer the same range of services does not mean that all plans employing a particular recordkeeper receive an identical subset of services within that range.”²³⁸ Also, with a single exception,²³⁹ claims including fungibility allegations were exclusively rejected by trial courts in the Third, Sixth, and Seventh Circuits. Two of those dismissals were reversed on appeal.²⁴⁰

D. Outcome 4: Selecting Higher-Cost Retail Funds Costs Fiduciaries

Though not a primary inquiry in the study, a secondary observation was that claims asserting imprudent retail share classes offered by fiduciaries, instead of institutional class shares, were more likely to survive dismissal than claims that do not.²⁴¹ A “retail class share” claim asserts that fiduciaries offered plan participants higher-cost retail-class

²³⁵ Tolomeo v. R.R. Donnelley & Sons, Inc., No. 20-cv-7158, 2023 WL 3455301, at *4 (N.D. Ill. May 15, 2023) (citations omitted) (quoting Fourth Amended Complaint ¶¶ 55, 58, *Tolomeo*, 2023 WL 3455301 (No. 20-cv-7158)).

²³⁶ *E.g.*, Glick v. ThedaCare, Inc., No. 20-CV-1236, 2023 WL 9327209, at *4 (E.D. Wis. July 20, 2023) (internal quotation marks omitted) (quoting *Hughes v. Nw. Univ.*, 63 F.4th 615, 632 (7th Cir. 2023)); Coyer v. Univar Solutions USA Inc., No. 1:22 CV 0362, 2022 WL 4534791, at *5 (N.D. Ill. Sept. 28, 2022) (providing, similarly, “that the recordkeeping fees were excessive relative to the services rendered” (internal quotation marks omitted) (quoting *Albert v. Oshkosh Corp.*, No. 21-2789, 2022 WL 3714638, at *6 (7th Cir. 2022))).

²³⁷ No. 22-cv-5280, 2023 WL 7612391 (S.D.N.Y. Nov. 13, 2023).

²³⁸ *Id.* at *6 (internal quotation marks omitted) (quoting *Singh v. Deloitte LLP*, 650 F. Supp. 3d 259, 267 (S.D.N.Y. 2023)).

²³⁹ Hagins v. Knight-Swift Transp. Holdings, Inc., No. CV-22-01835, 2023 WL 3627478, at *5–7 (D. Ariz. May 24, 2023).

²⁴⁰ *Hughes v. Nw. Univ.*, 63 F.4th 615, 637 (7th Cir. 2023); *Mator v. Wesco Distrib., Inc.*, 102 F.4th 172, 191 (3d Cir. 2024).

²⁴¹ The specific degree of success enjoyed by these claims was not calculated. Rather, this finding was developed by filtering out cases coded to have included these claims that survived dismissal and then evaluating which counts survived.

investment options like mutual funds when otherwise identical lower-cost institution-class products were available.²⁴²

A “share class” investment is one in which a group of investors invest.²⁴³ An “institutional” share class is generally able to pay a discounted rate due to the large number of investors.²⁴⁴ A “retail” share class is one available to the general public in which general members of the public pay the same fees, which are typically higher than those of an institutional share class.²⁴⁵ This is akin to purchasing a smaller package at a higher price per ounce when a larger, lower-cost-per-ounce option is equally available at the grocery store.

Table 5: Outcome of Motions to Dismiss Complaints Alleging Retail Share Claims

Appellate Outcome	General Excessive Fee Claims	Excessive Fee with Retail Share Claims
Denied	61 (54.95%)	16 (57.14%)
Granted	50 (45.05%)	12 (42.86%)
Total	111	28

It is unremarkable that complaints containing such powerful allegations of malfeasance—namely, the fiduciary needlessly elected to pay more for the same product when a lower bulk price was available—would be more likely to survive dismissal. For example, it would be difficult to assert that a consumer with sufficient funds to buy either a twelve-ounce box of cereal at \$0.30 per ounce or a twenty-ounce box at \$0.23 per ounce acts reasonably in paying more per ounce. Of note, courts still dismiss a relatively high number of complaints containing these allegations.

E. Outcome 5: Repacked Imprudence Claims Are Not Viable Breach of Loyalty Claims

At least fifteen percent of cases in the study framed the claims as duty of loyalty breaches without pleading essential aspects of a violation of the duty of loyalty.²⁴⁶ The duty of loyalty impels fiduciaries to act with a sole

²⁴² See, e.g., *Sacerdote v. N.Y. Univ.*, 9 F.4th 95, 108–10 (2d Cir. 2021); *Davis v. Wash. Univ. in St. Louis*, 960 F.3d 478, 483 (8th Cir. 2020) (plaintiffs “clear[ed] th[e] pleading hurdle” by alleging that defendants offered retail-class shares rather than available institutional-class shares).

²⁴³ *Albert v. Oshkosh Corp.*, 47 F.4th 570, 574 (7th Cir. 2022).

²⁴⁴ *Id.*

²⁴⁵ *Id.*

²⁴⁶ See Appendix A. Although breach of duty of loyalty claims were not initially included in the Meaningful Benchmarks Analysis, upon initial review of a few cases in the dataset, a surprising number of excessive fee claims were identified as being pled not only as breaches of the duty of

focus on beneficiaries' interests,²⁴⁷ and a plaintiff may state a claim for breach of the duty of loyalty by alleging enough facts to "support[] an inference that the defendant acted . . . [to] provid[e] benefits to itself or someone else" at the plan participants' expense.²⁴⁸ The fiduciaries' "motivation" underlying their conduct is paramount.²⁴⁹ But it is well established that fiduciaries' conduct that "incidentally benefits" fiduciaries is not disloyal so long as, "after careful and impartial investigation, [the fiduciary] reasonably conclude[s]" the action is in the participants' best interest.²⁵⁰

These matters stand in contrast to cases in which the excessive fees borne by plan participants were allegedly related to legitimate conflicts of interest or circumstances in which the fiduciary stood to gain from the excessive fees.²⁵¹ These repackaged disloyalty claims were largely unsuccessful,²⁵² and in at least one instance, the plaintiffs withdrew them.²⁵³ In other instances, plaintiffs seemed to confuse the duties of prudence and loyalty, or at least how to articulate them: One decision discussing a complaint stated that plaintiffs alleged "that a loyal fiduciary (i.e., one who was focused solely on the participants' interests) would not have included *all* [defendant's] Funds in the investment menu because of the high fees without commensurate performance. They further allege that a prudent fiduciary likewise would not have done so."²⁵⁴ To be sufficiently stated, such allegations would need to be clearly articulated as fiduciary acts done self-interestedly. In at least one case, a circuit court of

prudence but also "repackaged" as breaches of the duty of loyalty. *See, e.g.,* *Guyes v. Nestle USA, Inc.*, No. 20-CV-1560, 2022 WL 18106384, at *6 (E.D. Wis. Nov. 21, 2022); *Glick v. Thedacare Inc.*, No. 20-C-1236, 2022 WL 3682863, at *7 (E.D. Wis. Aug. 25, 2022) ("Plaintiff's breach of the duty of loyalty claim is based on the same allegations as the breach of fiduciary duty claim. Plaintiffs must do more than recast allegations of purported breaches of fiduciary duty as disloyal acts."), *R. & R. adopted*, No. 20-C-1236, 2022 WL 16924188 (E.D. Wis. Nov. 14, 2022). Because breach of fiduciary duty of loyalty claims were not within the original scope of the analysis, this Article does not produce comprehensive statistics on these claims but rather sets a floor with the aim of encouraging future study.

²⁴⁷ *Pegram v. Herdrich*, 530 U.S. 211, 223–24 (2000).

²⁴⁸ *Kohari v. MetLife Grp., Inc.*, No. 21 Civ. 6146, 2022 WL 3029328, at *8 (S.D.N.Y. Aug. 1, 2022) (internal quotation marks omitted) (quoting *Ferguson v. Ruane Cunniff & Goldfarb Inc.*, No. 17-cv-6685, 2019 WL 4466714, at *4 (S.D.N.Y. Sept. 18, 2019)).

²⁴⁹ *Johnson v. PNC Fin. Servs. Grp., Inc.*, No. 2:20-CV-01493, 2022 WL 973581, at *7 (W.D. Pa. Mar. 31, 2022) (quoting *Perez v. First Bankers Tr. Servs, Inc.*, 210 F. Supp. 3d 518, 534 (S.D.N.Y. 2016)).

²⁵⁰ *Donovan v. Bierwirth*, 680 F.2d 263, 271 (2d Cir. 1982).

²⁵¹ *See, e.g.,* *Anderson v. Coca-Cola Bottlers' Ass'n*, No. 21-2054, 2022 WL 951218, at *12 (D. Kan. Mar. 30, 2022) (discussing plaintiff's allegations that defendant acted self-interestedly by including and failing to remove its own, higher cost funds "while it also served as recordkeeper").

²⁵² *E.g.,* *Albert v. Oshkosh Corp.*, 47 F.4th 570, 583 (7th Cir. 2022); *Guyes v. Nestle USA, Inc.*, No. 20-CV-1560, 2022 WL 18106384, at *6 (E.D. Wis. Nov. 21, 2022).

²⁵³ *Nohara v. Prevea Clinic Inc.*, 623 F. Supp. 3d 951, 959 (E.D. Wis. 2022).

²⁵⁴ *Schissler v. Janus Henderson US (Holdings) Inc.*, No. 1:22-cv-02326, 2023 WL 6902050, at *3 (D. Colo. Sept. 7, 2023).

appeals appeared to have fundamentally misstated the duty of loyalty—for example, in *Albert v. Oshkosh Corp.*,²⁵⁵ the Court of Appeals for the Seventh Circuit explained, “Albert has not identified any comparator investment advisors. Without allegations suggesting that the fees SAL charged are unreasonable in light of available alternatives, Albert has failed to state a claim for breach of the duty of loyalty.”²⁵⁶ This analysis would have more appropriately centered on the duty of prudence.²⁵⁷ Because “the duty of loyalty and the duty of prudence . . . are interrelated and overlapping,”²⁵⁸ some correlation between the two is to be expected in complaints. But the Meaningful Benchmarks Analysis’s findings suggest: (1) a fundamental miscomprehension by plaintiffs (and a court) of ERISA fiduciary duties (including the distinction between the duty of prudence and the duty of loyalty); (2) a mistaken belief by plaintiffs and their counsel that more counts, even if skeletal and likely to lose, create more leverage;²⁵⁹ or (3) simply sloppy pleading or decision drafting. Plan participant plaintiffs asserting disloyalty claims should distinguish them from imprudence claims or decline to clutter their complaints with a losing count.

F. Other Notable Observations

The data from the Meaningful Benchmarks Analysis also yields insights which, although not the focus of the analysis, provide a springboard for future potential research and can inform practitioners, fiduciaries, and courts.²⁶⁰ First, many plaintiffs responding to motions to dismiss either did not seek leave to amend their complaints²⁶¹ or failed to comply with the Federal Rules when doing so.²⁶² In several instances, courts implied that had a valid motion for leave to amend been sought, it would have been considered.²⁶³ Plaintiffs responding to dismissal motions

²⁵⁵ 47 F.4th 570 (7th Cir. 2022).

²⁵⁶ *Id.* at 583.

²⁵⁷ See *supra* notes 30–36 and accompanying text.

²⁵⁸ *Leber v. Citigroup 401(k) Plan Inv. Comm.*, 129 F. Supp. 3d 4, 13 (S.D.N.Y. 2015).

²⁵⁹ Some counsel may equate more counts to a greater settlement leverage, while a more nuanced perspective may be that including a count likely to be dismissed might bolster a court’s hesitation to dismiss viable causes of action.

²⁶⁰ Another line of inquiry meriting study is whether imprudence claims for excessive fees are harder to plead than other breach of fiduciary duty of prudence claims. Likewise, comparing ERISA excessive fee claims to other excessive fee claims like those in securities litigation may be revelatory.

²⁶¹ See Appendix A.

²⁶² See *id.*

²⁶³ *Munt v. WEC Energy Grp., Inc.*, 728 F. Supp. 3d 957, 974–75 (E.D. Wis. Mar. 29, 2024); *Guyes v. Nestle USA, Inc.*, No. 20-CV-1560, 2023 WL 9321363, at *6 (E.D. Wis. Aug. 23, 2023), *R. & R. adopted*, No. 20-C-1560, 2024 WL 218420 (E.D. Wis. Jan. 19, 2024); *Johnson v. Parker-Hannifin, Corp.*, No. 1:21-CV-00256, 2023 WL 8374525, at *4 (N.D. Ohio Dec. 4, 2023).

should, therefore, include in the alternative a proper request for leave to amend their complaints. Some trial courts also wrongly denied leave to amend complaints,²⁶⁴ ignoring Rule 15(a)(2)'s requirement that courts "should freely" grant leave to amend.²⁶⁵ In *Wilcox v. Georgetown University*,²⁶⁶ the court denied leave to amend based on a perceived inadequacy of the allegations in the live complaint, not because of a perceived inability to include more robust allegations.²⁶⁷ Similarly, in a subsequent opinion after the court rejected a fungibility characterization in *Boyette v. Montefiore Medical Center*,²⁶⁸ the court denied the plaintiffs' motion for leave to amend their dismissed complaint. The court's ruling appears to stand for the proposition that without identifying comparators providing an "identical subset of services" to those received by the plan at issue, no set of facts pled would have survived a motion to dismiss for failure to state a claim.²⁶⁹ No rule of civil procedure or precedent requires clearing such a hurdle before granting leave to amend a complaint.

Second, plaintiffs alleged that fiduciaries acted imprudently when failing to investigate the availability of lower cost collective investment trusts ("CITs") and offer them as investment options.²⁷⁰ These claims generally failed but should be watched as they evolve over time, as little case law involving CITs or their corresponding service fees exists. Courts overwhelmingly found CITs too dissimilar from other investment products to allow meaningful comparisons, either of the products

²⁶⁴ See, e.g., *Wilcox v. Georgetown Univ.*, No. 18-0422, 2023 WL 2734224, at *16 (D.D.C. Mar. 31, 2023) (denying leave to amend "[b]ecause plaintiffs have not included the facts needed to support an inference that the plans added as examples are sufficiently similar to give rise to an inference of imprudence on [defendant]'s part, it would be futile to allow plaintiffs to amend the complaint to include this information" and noting that "other district courts have let substantially similar allegations proceed"); *Boyette v. Montefiore Med. Ctr.*, 22-cv-5280, 2024 WL 1484115, at *6 (S.D.N.Y. Apr. 5, 2024) (denying leave to amend where, although plaintiffs identified eight alleged comparators to show the plan at issue was paying higher recordkeeping fees than its peers, plaintiffs' failure to "plead with specificity what services provided by the recordkeepers for the eight comparator plans were the same as those provided by the Plan's recordkeepers" rendered the complaint insufficient for failure to contain "the requisite 'apples to apples' comparison").

²⁶⁵ FED. R. CIV. P. 15(a)(2).

²⁶⁶ No. 18-0422, 2023 WL 2734224 (D.D.C. Mar. 31, 2023).

²⁶⁷ *Id.* at *16.

²⁶⁸ 22-cv-5280, 2024 WL 1484115 (S.D.N.Y. Apr. 5, 2024).

²⁶⁹ *Id.* at *6.

²⁷⁰ See, e.g., *Garcia v. Alticor, Inc.*, No. 1:20-cv-1078, 2022 WL 19919753, at *4 (W.D. Mich. Aug. 23, 2022); *Riley v. Olin Corp.*, No. 4:21-cv-01328, 2022 WL 2208953, at *6 (E.D. Mo. June 21, 2022), *reconsideration denied*, No. 4:21-cv-01328, 2023 WL 371872 (E.D. Mo. Jan. 24, 2023). "Collective investment trust funds are funds managed by a bank or trust company that operate in a manner very similar to a mutual fund, but which are not subject to the same securities act rules regarding registration and disclosure as a mutual fund." 401(K) ANSWER BOOK, *supra* note 40, at Q 4:116. For a comprehensive overview of CITs, see Natalya Shnitser, *Overtaking Mutual Funds: The Hidden Rise and Risk of Collective Investment Trusts*, 134 YALE L.J. 1620 (2025).

themselves or the recordkeeping services they received.²⁷¹ Whether this conclusion is accurate is questionable when considered alongside other faulty rationales applied by some courts in excessive fee cases. Litigation regarding CITs and their fees is likely to grow with their increased popularity and will accordingly merit evaluation. In one case focused on CITs' fees, for example, plaintiffs alleged that defendant fiduciaries imprudently failed to divest plans of poorly performing CITs that "charged excessive fees" and replace those investments with other CITs.²⁷²

Third, another potential trend that merits further inquiry is how courts perceive RK&A service fee reductions. Some courts seem to look favorably upon reductions of recordkeeping fees before litigation.²⁷³ Though that in and of itself is not problematic, the concern is that those courts may myopically overlook material evidence supporting imprudence allegations. In other words, fee reductions may be evidence of breaches of fiduciary duty because they reflect a point in time in which fees may have been excessive. If, during a time of heightened inflation, fees are being reduced by a significant number of basis points, but services are not materially being reduced, that strongly suggests that fiduciaries were previously charging potentially unreasonable fees. Defendants asserting an "I charge you less now than when I *drastically* overcharged you" position should not be lauded by courts, nor should that fact serve as an indicator of prudence except with respect to failure to monitor claims.²⁷⁴

Finally, the study identified some substantial—and somewhat surprising—derivations of claims. One example involved a novel assertion that higher-cost retail share classes of certain funds should have been offered because the net expense of those funds was lower than the overall

²⁷¹ *E.g.*, *Matney v. Barrick Gold of N. Am.*, 80 F.4th 1136, 1153 (10th Cir. 2023); *Lalonde v. Mass. Mut. Ins. Co.*, 728 F. Supp. 3d 141, 157 (D. Mass. 2024); *Riley*, 2022 WL 2208953, at *6.

²⁷² *Evans v. Associated Banc-Corp.*, No. 21-C-60, 2022 WL 4638092, at *2–3 (E.D. Wis. Sept. 30, 2022).

²⁷³ *See, e.g.*, *Cotter v. Matthews Int'l Corp.*, No. 20-CV-1054, 2023 WL 9321285, at *5 (E.D. Wis. Aug. 9, 2023) ("This inconsistent methodology is especially problematic given that the Matthews International plan significantly reduced its recordkeeping fees over those five years. For example, in 2014, the plan paid \$207 in recordkeeping fees per plan participant; however, in 2018, its fees were only \$62 per participant."); *Matney*, 80 F.4th at 1156 (stating that in light of the "recordkeeping fees [becoming] cheaper over time," the plaintiff had failed to adequately allege facts supporting "a reasonable inference" of imprudence).

²⁷⁴ *See Cotter*, 2023 WL 9321285, at *5; *Matney*, 80 F.4th at 1156. While it could be asserted that these facts fall under Federal Rule of Evidence 407 and may not be used as evidence of negligence, they would be admissible evidence of the availability of other, more cost-effective service providers.

costs of institutional shares.²⁷⁵ Though unsuccessful to date, this line of “inverted” pleading may foreshadow a new trend in fiduciary litigation.²⁷⁶

IV. Implications of the Meaningful Benchmarks Analysis

What satisfies the pleading requirements for asserting an excessive fee claim depends on the circuit and sometimes the individual trial court. Ascertaining fee reasonableness entails comparing the fees at issue with those incurred by other similarly situated plans—what courts call comparing meaningful benchmarks.²⁷⁷ Lower courts drastically differ in the standard they apply and the procedural stage in which they perform this comparison. Specifically, some lower courts assess the sufficiency of comparators at the pleading stage and apply a probability pleading standard that drastically diverges from precedent. Others view the sufficiency of comparators as fact questions best-suited for post-discovery evaluation. The implications of this divergence in the timing of assessing benchmarks and other conclusions flowing from the Meaningful Benchmarks Analysis are many, far-reaching, and normatively undesirable.

A. *Conclusion 1: Probability Pleading Requirements Render “Meaningful Benchmarks” Meaningless*

As the Court of Appeals for the Eighth Circuit explained in *Matousek v. MidAmerican Energy Co.*,²⁷⁸ to push “an inference of imprudence from possible to plausible requires providing ‘a sound basis for comparison—a meaningful benchmark’—not just alleging that ‘costs are too high, or returns are too low.’”²⁷⁹ In theory, plaintiffs need not plead facts to which they have “no access”;²⁸⁰ instead, they may avoid dismissal for failure to state a claim by pleading “circumstantial evidence” suggesting the fiduciary employed an imprudent process.²⁸¹ Then, with discovery,

²⁷⁵ See, e.g., *Peck v. Munson Healthcare*, No. 1:22-cv-294, 2022 WL 17260807, at *8 (W.D. Mich. Nov. 9, 2022).

²⁷⁶ See *id.*

²⁷⁷ *Smith v. CommonSpirit Health*, 37 F.4th 1160, 1169 (6th Cir. 2022) (plaintiffs must allege “that the [recordkeeping] fees were excessive relative to the services rendered” and provide comparative context).

²⁷⁸ 51 F.4th 274 (8th Cir. 2022).

²⁷⁹ *Id.* at 278 (quoting *Davis v. Wash. Univ. in St. Louis*, 960 F.3d 478, 484 (8th Cir. 2020)).

²⁸⁰ *Allen v. GreatBanc Tr. Co.*, 835 F.3d 670, 678 (7th Cir. 2016).

²⁸¹ *Fleming v. Rollins, Inc.*, 655 F. Supp. 3d 1243, 1257 (N.D. Ga. 2023) (noting that “high management fees” qualify as “circumstantial evidence” suggesting imprudence).

“plaintiffs will be free to compare whatever steps [the fiduciary] actually took with the procedures that a prudent fiduciary would use.”²⁸²

In practice, however, some courts require plaintiffs to plead a level of detail that far exceeds *Twombly* and *Iqbal*’s strictures and could be equated to compelling plaintiffs to plead clear and convincing evidence.²⁸³ District courts in the Third, Seventh, Eighth, and Tenth Circuits do exactly that (though the appellate courts are often less stringent in construing pleading requirements).²⁸⁴ As an extreme example, some of those courts require plaintiffs to compare “identically situated plans,” stating that a meaningful benchmark cannot exist without comparators of “both the quality and type of recordkeeping services” at issue.²⁸⁵ These courts wrongly view the question of comparators not as a fact issue but rather an elemental requisite for pleading a viable cause of action.²⁸⁶

Though “[p]rudence is largely contextual” and “defies categorization,”²⁸⁷ many courts require pleading allegations of imprudence and underlying comparators with such excruciating precision that they could rightly be said to require evidence. As mentioned above, one district court rejected “a side by side list comparison” that it deemed to amount to a situation where “Plaintiffs may have identified two apples, but one could be a Honeycrisp and the other a Granny Smith.”²⁸⁸ The Court of Appeals for the Third Circuit, however, reversed the dismissal.²⁸⁹ Though extreme, this rationale was no outlier; the list of comparator types courts reject is long.²⁹⁰

²⁸² *Allen*, 835 F.3d at 679.

²⁸³ “Clear and convincing evidence” is “[e]vidence indicating that the thing to be proved is highly probable or reasonably certain. This is a greater burden than preponderance of the evidence, the standard applied in most civil trials” *Clear and Convincing Evidence*, BLACK’S LAW DICTIONARY (12th ed. 2024).

²⁸⁴ See *supra* Section III.A.

²⁸⁵ *Krutchén v. Ricoh USA, Inc.*, No. 22-678, 2022 WL 16950264, at *3 (E.D. Pa. Nov. 15, 2022) (“A meaningful benchmark must include both the quality and type of recordkeeping services provided by comparator plans to show that *identically situated plans* received the same services for less.” (emphasis added)). But see *Dionicio v. U.S. Bancorp.*, No. 23-CV-0026, 2024 WL 1216519, at *3 (D. Minn. Mar. 21, 2024) (stating that “plans need not be numerically identical to be similarly sized” to be compared as a meaningful benchmark).

²⁸⁶ See, e.g., *Laabs v. Faith Techs., Inc.*, No. 20-CV-1534, 2022 WL 17418358, at *5 (E.D. Wis. Nov. 9, 2022) (“[T]he question of whether an ERISA plaintiff put forward an appropriate comparator—that is, a ‘meaningful benchmark’—is not a fact issue that necessitates discovery, but rather is a threshold issue that must be addressed at the pleadings stage.” (citing *Albert v. Oshkosh Corp.*, 47 F.4th 570, 581–82 (7th Cir. 2022))), *R. & R. adopted*, No. 20-C-1534, 2022 WL 17417583 (E.D. Wis. Dec. 5, 2022).

²⁸⁷ *Walter v. Kerry Inc.*, No. 21-cv-0539, 2022 WL 1720095, at *2 (E.D. Wis. May 27, 2022).

²⁸⁸ *Mator v. Wesco Distrib., Inc.*, 2:21-CV-00403, 2022 WL 1046439, at *6 (W.D. Pa. Apr. 7, 2022).

²⁸⁹ *Mator v. Wesco Distrib., Inc.*, 102 F.4th 172, 191 (3d Cir. 2024).

²⁹⁰ For example, the Middle District of North Carolina criticized “allegations comparing the total recordkeeping fees” plaintiffs incurred with “direct fees paid to other recordkeepers” as “an inappropriate and irrelevant comparison.” *Garnick v. Wake Forest Univ. Baptist Med. Ctr.*, 629 F. Supp.

Consider the example of *Laabs v. Faith Technologies, Inc.*,²⁹¹ where the plaintiff asserted that “[a]n identical product was available with higher crediting rates and lower spread fees,” but the fiduciary instead chose the same product that “consistently charged the [plan participant] employees on average 119 basis points more and, consequently, returned 119 basis points less than *the very same fund offered by Prudential to another similarly situated retirement plan*.”²⁹² Despite alleging that the investment lost plan participants around \$2 million in retirement savings and that the fiduciaries were able to—and should have—negotiated rates closer to that of the less expensive product, the magistrate found the plaintiff “failed to sufficiently allege a meaningful benchmark.”²⁹³ The trial court agreed and adopted the magistrate’s findings.²⁹⁴

In *Mator v. Wesco Distribution, Inc.*,²⁹⁵ if the plaintiffs’ allegations in their amended complaint (i.e., that eleven similarly sized and situated plans engaged recordkeeping services of similar kind and quality but paid sixty-six to eighty percent less for those services than plaintiffs paid for the services they received) were proven as true, a jury could well have found by a preponderance of the evidence that the fiduciary had breached its duty of prudence.²⁹⁶ Yet, the court dismissed this case for failure to state a claim before the plaintiffs had the opportunity to obtain discovery or make an evidentiary showing.²⁹⁷ Had plaintiffs or their counsel been financially unable to support an appeal, justice would have been denied to all plan participants and their retirement funds would have been needlessly diminished.²⁹⁸ At time of this Article’s writing, however, discovery is ongoing in the case, and plaintiffs have the opportunity to try to prove their fiduciary imprudence claims.²⁹⁹

3d 352, 365 (M.D.N.C. 2022); see also *Cotter v. Matthews Int’l Corp.*, No. 20-CV-1054, 2023 WL 9321285, at *5 (E.D. Wis. Aug. 9, 2023) (requiring that comparator plans be “similarly sized” to such a degree that, when it determined such requirement was not satisfied, the court rejected the complaint for failing to allege any “basis” that “recordkeeping fees were excessive relative to the services rendered”).

²⁹¹ No. 20-CV-1534, 2023 WL 9321358 (E.D. Wis. Aug. 30, 2023).

²⁹² *Id.* at *8 (first alteration in original) (internal quotation marks omitted) (quoting Plaintiffs’ Amended Complaint ¶¶ 132–33, *Laabs*, 2023 WL 9321358 (No. 20-CV-1534)).

²⁹³ *Id.*

²⁹⁴ *Laabs v. Faith Techs., Inc.*, No. 20-C-1534, 2024 WL 218418, at *1–2 (E.D. Wis. Jan. 19, 2024).

²⁹⁵ 102 F.4th 172 (3d Cir. 2024).

²⁹⁶ See *Preponderance of the Evidence*, BLACK’S LAW DICTIONARY (12th ed. 2024) (“The greater weight of the evidence . . . This is the burden of proof in most civil trials, in which the jury is instructed to find for the party that, on the whole, has the stronger evidence, however slight the edge may be.”).

²⁹⁷ *Mator*, 102 F.4th at 182–83.

²⁹⁸ *Id.* at 191.

²⁹⁹ *Id.*

When courts require astonishing levels of specificity to be pled prediscovery, plaintiffs feel compelled to draft complaints replete with extensively investigated, hard-to-come-by, and costly detail. The more specific the information required to be pled, the costlier benchmarking becomes.³⁰⁰ Still, some courts remain untroubled by mandating plaintiffs and their counsel spend cost-prohibitive amounts to simply craft complaints (and often to appeal unwarranted dismissals). As a result, plaintiffs go to great lengths to identify publicly available information, including scouring other excessive fee litigation dockets and including references to expert testimony from those cases concerning the reasonableness of fees in an attempt to bolster their factual allegations.³⁰¹ Plaintiffs' counsel seem to have determined this a necessary prerequisite to draft a complaint, though this type of evidence would generally be developed in fact and expert discovery. But going through normal litigation processes is not an option for plaintiffs who must effectively develop the bulk of their cases before filing their complaints.

The rise in protective orders decreases plaintiffs' access to what may have otherwise been publicly available information,³⁰² and the inadequacy of required disclosures exacerbates the information asymmetry plaintiffs face.³⁰³ Equally problematic is that courts applying these standards are also employing flawed "you get what you pay for" rationales, displaying a fundamental misunderstanding of retirement plan RK&A services and fees. Moreover, they do so while ignoring Federal Rule of Civil Procedure 8, *Twombly*, and *Iqbal*. Sections IV.B and IV.C, *infra*, discuss these latter two concerns.

In contrast, courts in the First, Second, Fourth, and Fifth Circuits have rejected the view that assessing the comparability of benchmarks is an appropriate pleading threshold. Those circuits adhere more closely to *Twombly* and *Iqbal* and rule that determining appropriate comparators is

³⁰⁰ See 401(k) ANSWER BOOK, *supra* note 40, at Q 4:106 ("The least expensive data to obtain are usually generic in nature, so there may be ranges of fees for plans of certain sizes that do not take into account differences in plan design, investment offerings, or other factors that may influence cost. There are also benchmarking services that take a more granular approach and can therefore provide more relevant data, but those services are typically more expensive.").

³⁰¹ See, e.g., *Carimbocas v. TTEC Servs. Corp.*, No. 1:22-cv-02188, 2023 WL 8555384, at *3 (D. Colo. Dec. 11, 2023) (discussing plaintiffs' allegations concerning other cases' expert testimony concerning reasonableness of fees).

³⁰² See Reinert, *The Burdens of Pleading*, *supra* note 97, at 1780; see also Heather Abraham, Jonathan Manes & Alex Abdo, *Judicial Secrecy: How to Fix the Over-Sealing of Federal Court Records*, JUST SECURITY (Oct. 21, 2021), <https://perma.cc/9XGW-7C8D>.

³⁰³ A future contemplated project of the Author's is an evaluation of how regulators could combat some of the issues addressed in this Article by strategically revising disclosure regulations and guidance.

a fact issue to be decided after discovery.³⁰⁴ They hold that evaluating appropriate comparators is “not a question properly resolved at the motion to dismiss stage.”³⁰⁵ That is because “a benchmark determination” is “a factual inquiry,”³⁰⁶ and such an analysis requires a court “to consider the merits substantively in a manner that would conflict with the Court’s obligation to draw all reasonable inferences in favor of the plaintiff.”³⁰⁷ Plaintiffs able to file suit in those jurisdictions need not plead factual allegations pertaining to the fiduciary’s “methods employed” if the complaint “allege[s] facts that, if proved, would show that an adequate investigation would have revealed to a reasonable fiduciary that the investment at issue was improvident.”³⁰⁸ As such, plaintiffs are not required to allege “granular, micro-level ‘apples to apples’ comparisons, based on data to which they may not yet have access.”³⁰⁹

Instead, recognizing the importance of ERISA’s remedial scheme and the “crucial rights” jeopardized by an analysis requiring plaintiffs to plead more facts than they have before discovery, these courts acknowledge the challenges inherent in obtaining information defendants keep secret.³¹⁰ Considering ERISA’s protective bent, these courts give “some latitude” to claims in which “a material part of the information” plaintiffs will ultimately need to prevail is in defendants’ possession.³¹¹ These courts

³⁰⁴ See, e.g., *In re Omnicom ERISA Litig.*, No. 20-cv-4141, 2021 WL 3292487, at *13 (S.D.N.Y. Aug. 2, 2021) (“[T]he overwhelming trend with district courts in this Circuit is to defer deciding the question of whether two funds are proper comparators until after discovery.”).

³⁰⁵ *In re MedStar ERISA Litig.*, No. RDB-20-1984, 2021 WL 391701, at *6 (D. Md. Feb. 4, 2021).

³⁰⁶ *Garnick v. Wake Forest Univ. Baptist Med. Ctr.*, 629 F. Supp. 3d 352, 364–65 (M.D.N.C. 2022); accord *Seidner v. Kimberly-Clark Corp.*, No. 3:21-CV-867, 2023 WL 2728714, at *7 (N.D. Tex. Mar. 30, 2023); *Khan v. Bd. of Dirs. of Pentegra Defined Contribution Plan*, No. 20-CV-07561, 2022 WL 861640, at *7 (S.D.N.Y. Mar. 23, 2022) (“The Court cannot conclude that the pleading contains insufficient benchmarks for a meaningful comparison of fees at this stage of the proceedings, where such a conclusion evidently requires the Court to resolve fact disputes.”).

³⁰⁷ *Brookins v. Ne. Univ.*, 731 F. Supp. 3d 112, 118–19 (D. Mass. 2024) (citing *Decotiis v. Whittemore*, 635 F.3d 22, 27 (1st Cir. 2011)).

³⁰⁸ *Sellers v. Trs. of Bos. Coll.*, 647 F. Supp. 3d 14, 25 (D. Mass. 2022) (alteration in original) (quoting *Pension Benefit Guar. Corp. v. Morgan Stanley Invest. Mgmt. Inc.*, 712 F.3d 705, 718 (2nd Cir. 2013)).

³⁰⁹ *Nagy v. CEP Am., LLC*, No. 23-cv-05648, 2024 WL 2808648, at *4 (N.D. Cal. May 30, 2024).

³¹⁰ *Brookins*, 731 F. Supp. 3d at 118 (quoting *Braden v. Wal-Mart Stores, Inc.*, 588 F.3d 585, 598 (8th Cir. 2009)); *Tracey v. Mass. Inst. of Tech.*, No. 16-11620, 2017 WL 4453541, at *11 (D. Mass. Aug. 31, 2017) (same); see also *Kruger v. Novant Health, Inc.*, 131 F. Supp. 3d 470, 479 (M.D.N.C. 2015) (“While Defendants claim that Plaintiffs have not alleged facts regarding why the amount of the recordkeeping fees are excessive, the services provided, or how the fees charged to the Plan were excessive in light of those services, this court finds that those are the types of facts warranting discovery, and, therefore, dismissal at this stage is not appropriate.”).

³¹¹ *Sellers*, 647 F. Supp. 3d at 21 (internal quotation marks omitted) (quoting *García-Catalán v. United States*, 734 F.3d 100, 104 (1st Cir. 2013)).

accept as true plaintiffs' allegations that certain fee-related information was inaccessible to them and draw reasonable inferences in their favor.³¹²

Ultimately, meaningful benchmarks are so fluid that regardless of the similarity of comparators, they are always subject to attack via motions to dismiss in circuits applying probability pleading standards (and again at later stages in the case if it is allowed to proceed). As the *Dionicio* court noted: "Even if a comparator has similar total assets, defendants will complain that it has too many or too few participants, and even if a comparator has similar total participants, defendants will complain that it has too many or too few assets."³¹³ Unfortunately, the outcome of those attacks is more likely to be determined not by the sufficiency of the comparators but rather by the way the courts in the circuit view the sufficiency of meaningful benchmarks as a fact question or a pleading threshold.

B. *Conclusion 2: Courts Don't Understand RK&A Fees—But Plaintiffs Must*

Courts, like most everyone,³¹⁴ do not understand retirement plan administration, associated fees, or required disclosures.³¹⁵ Plan participant plaintiffs should make every effort to educate them. By way of example, courts employing the "you get what you pay for" rationale might be surprised to learn that at least one 401k administrator and service provider advertises a limited-time-only "promotion" with reduced fees,³¹⁶ a fact that flies in the face of any hypothesis that higher fees correspond to enhanced or broader services. When the promotion ends, the provider will revert to charging higher fees for the exact same services.³¹⁷

As discussed in Section I.A, *supra*, abundant scholarship has shown that paying higher fees, regardless of context, almost universally hurts

³¹² *Brookins*, 731 F. Supp. 3d at 118.

³¹³ *Dionicio v. U.S. Bancorp*, No. 23-CV-0026, 2024 WL 1216519, at *3 (D. Minn. Mar. 21, 2024).

³¹⁴ See *Muller & Turner*, *supra* note 1, at 36–37.

³¹⁵ See, e.g., *Gonzalez v. Northwell Health, Inc.*, 632 F. Supp. 3d 148, 162–63 (E.D.N.Y. 2022) (discussing that ERISA's "extensive disclosure requirements" provide plaintiffs with all "the information needed to put forward persuasive circumstantial evidence to challenge" imprudence (quoting *Pension Benefit Guar. Corp. v. Morgan Stanley Inv. Mgmt. Inc.*, 712 F.3d 705, 719 (2d Cir. 2013))).

³¹⁶ *Powerful Plans for Businesses of Any Size*, GUIDELINE, <https://perma.cc/E3BC-AU73> ("Get 3 months of no base fees if you're a new 401(k) plan or 12 months of no employer fees and no asset fees on transferred funds if you're switching. . . . Fees may include Guideline's monthly base fee, the monthly active participant fee and annual account fee on 401k assets under management transferred from your prior plan provider. . . . This offer ends December 31, 2024 and cannot be combined with other offers. We reserve the right to modify or discontinue this promotion at any time without prior notice.").

³¹⁷ See *id.*

investors' long-term investment growth prospects.³¹⁸ Plan participants and beneficiaries are among those investors. Yet, as revealed in Section III.B, *supra*, courts tasked with undertaking "context-specific" analyses based on their "judicial experience and common sense"³¹⁹ routinely reasoned that higher fees are plausibly related to higher quality or more comprehensive automated services.³²⁰ For example, in *Krutchen*, the court rationalized that different plans' "unique needs" could be fiduciaries' reason for "*reasonably choosing to pay more for higher quality services*."³²¹ Courts theorizing that plaintiffs automatically get what they pay for are ten times more likely to dismiss plaintiffs' cases than courts not applying that rationale.³²²

Here, the reality of recordkeeping service fees and two of *Twombly* and *Iqbal*'s most significant foibles collide. The Supreme Court in those cases seemingly assumed that judges would successfully predict whether a case would be meritorious upon discovery.³²³ In this context, they don't.

Though *Twombly* and *Iqbal* allow for a subjective component of evaluating complaints, the bottom line is that a court's insertion of its "common sense" and "experience" regarding fees and investment paradigms is often simply unsupported by the extensive body of scholarship or any actual relevant experience. This is unsurprising given that most judges' private practice prior to being appointed to the bench likely did not involve investment services work.³²⁴ In short, application of the "you get what you pay for" theory is objectively and demonstrably wrong. But it does not stop courts from dismissing complaints on that basis. Compounding this concern are other potential cognitive biases at play in these evaluations.³²⁵ Professor Reinert posits that heightened pleading standards pose higher and "more troubling risks of error and bias than summary judgment."³²⁶ The findings of the Meaningful Benchmarks Analysis corroborate that thesis.

³¹⁸ See *supra* Section I.A.

³¹⁹ *Ashcroft v. Iqbal*, 556 U.S. 662, 679 (2009).

³²⁰ See Appendix A.

³²¹ *Krutchen v. Ricoh USA, Inc.*, No. 22-678, 2022 WL 16950264, at *3 (E.D. Pa. Nov. 15, 2022) (emphasis added).

³²² See Appendix A.

³²³ See Gelbach, *supra* note 120, at 383.

³²⁴ If a past presidential administration's appointments reflect other federal judiciary appointment trends, the odds are high that the judges determining motions to dismiss were not plaintiff's lawyers prior to becoming members of the judiciary. Clark Neily, *Are a Disproportionate Number of Federal Judges Former Government Advocates?*, CATO INST. (May 27, 2021), <https://perma.cc/MTE8-EWQF>.

³²⁵ See Reinert, *The Burdens of Pleading*, *supra* note 97, at 1786–89.

³²⁶ *Id.* at 1784.

Some courts also misapprehend the nature, effectiveness, and accessibility of the disclosures fiduciaries must give plan participants.³²⁷ While 401(k) plan administrators must annually file Form 5500s with the Departments of Labor and Treasury,³²⁸ they do not include all the information a plaintiff would need to satisfy the probability pleading requirements imposed by many courts. In Form 5500, plan administrators must report, among other things, the plan recordkeeper, the amount paid for their services, and the number of plan participants.³²⁹ But crucially, Form 5500 does not require the reporting of *exactly which services were provided*, leaving prospective plaintiffs with a significant information gap when trying to compile comparators. Plan fiduciaries need only identify a service code associated with their services. The legend for these codes provides very little information and is often characterized by one or two words such as “actuarial,” “legal,” “named fiduciary,” and “other.”³³⁰ Additionally, no penalty for failure to accurately or fully complete Form 5500 exists, aside from potentially facing a breach of fiduciary duty suit alleging failure to disclose information.³³¹

Plaintiffs aiming to cobble together a more robust picture of fees should seek out information from other required disclosure sources. Department of Labor regulations require fiduciaries to disclose to plan participants the fees incurred by participants’ individual accounts.³³² These participant disclosures under § 404(a)(5) constitute much clearer information on fees than is present in Form 5500 and thus enable plaintiffs to identify better comparators than they would be able to do by relying on direct compensation or Form 5500 disclosures alone.³³³ Section 408b-2 disclosures,³³⁴ though harder to obtain and “harder to read,” obligate service providers to provide plan fiduciaries with fee information and thus offer another look at fees.³³⁵ These disclosures, however, may not be comprehensive because the Department of Labor has stated that for

³²⁷ Smith v. CommonSpirit Health, 37 F.4th 1160, 1168 (6th Cir. 2022) (noting that under ERISA, “a retirement plan must disclose a range of information about costs and performance, including the administrative expenses it charges to participants and investment-related information explaining the characteristics of the plan’s investment options”).

³²⁸ 29 C.F.R. § 2520.103-1 (2024).

³²⁹ U.S. DEP’T OF TREASURY, U.S. DEP’T OF LAB. & U.S. PENSION BENEFIT GUARANTY CORP., FORM 5500, ANNUAL RETURN/REPORT OF EMPLOYEE BENEFIT PLAN (2024).

³³⁰ Form 5500 Codes and Legends, FREEERISA.COM, <https://perma.cc/3EPY-S75J>.

³³¹ TUGGLE DUGGINS & MESCHAN, P.A., PARTICIPANT DISCLOSURE REGULATIONS 8 (2012), <https://perma.cc/7KUJ-XLR9>.

³³² 29 C.F.R. § 2550.404a-5(b) (2024).

³³³ See Dionicio v. U.S. Bancorp, No. 23-CV-0026, 2024 WL 1216519, at *4 (D. Minn. Mar. 21, 2024).

³³⁴ 29 C.F.R. § 2550.408b-2 (2024).

³³⁵ Chris Carosa, *How to Uncover ‘Hidden’ 401(k) Fees*, FORBES (Sept. 24, 2021, 6:11 AM), <https://perma.cc/8DN2-WEVJ>.

certain investment types, it “will not take enforcement action against any plan administrator who reasonably determines it would be impracticable, or impossible, to obtain the information necessary to meet the disclosure requirements.”³³⁶

Moreover, nothing requires these disclosures be made generally available to the public, thereby in many instances depriving plan participant plaintiffs of the information needed to compare fees their plan incurs with other plans’ fees.³³⁷ Data underscoring this fact reveals that many plan sponsors are unaware of fees associated with their retirement plans and that those who are aware of them find it difficult to understand and quantify them.³³⁸ Similarly, the U.S. Government Accountability Office has found that forty-one percent of plan participants did not know they paid fees, while forty percent or more of plan participants did not understand or know how to use the fee information available to them.³³⁹ Commentators continue to urge the government to require streamlined, comprehensible fee disclosures.³⁴⁰ Rightly so, as one practitioner publication states that fee arrangements are so complex, even plan fiduciaries struggle “to determine what all the service fees are.”³⁴¹ Indeed, at least one plan administrator agrees: Fee disclosures are inadequate.³⁴² And revenue sharing arrangements only complicate the matter further.³⁴³

Courts applying the “you get what you pay for” rationale also disregard simple attorney financial self-interest and logic, which irrationally suggests plaintiffs’ lawyers are cavalier about their time and money. Many plaintiffs’ counsel work on contingency fee arrangements, meaning that they are uncompensated for any time they spend on a case unless the case’s resolution involves the defendant paying the plaintiff some amount of money.³⁴⁴ It would seem that few plaintiffs’ counsel would elect to spend substantial amounts of their uncompensated time

³³⁶ EMP. BENEFITS SEC. ADMIN., U.S. DEP’T OF LABOR, FIELD ASSISTANCE BULL. NO. 2012-02, at 2 (2012), <https://perma.cc/S8BL-3QC4>.

³³⁷ See Ayres & Curtis, *supra* note 6, at 1487–88.

³³⁸ John Scott & Sarah Spell, *Many Small-Business Leaders Express Limited Knowledge of Retirement Plan Fees*, PEW CHARITABLE TRS. (May 7, 2018), <https://perma.cc/H8T2-9JT3>; 401(K) ANSWER BOOK, *supra* note 40, at Q 4:52.

³³⁹ See GAO REPORT, *supra* note 1.

³⁴⁰ See Scott & Spell, *supra* note 338.

³⁴¹ *ERISA Fee Disclosure Requirements Part I: Service Providers*, ARCHER & GREINER, P.C. (May 3, 2012), <https://perma.cc/L29P-TZMA>.

³⁴² See Ramirez, *supra* note 43.

³⁴³ See *Miller v. Packaging Corp. of Am.*, No. 1:22-cv-271, 2023 WL 2705818, at *6 (W.D. Mich. Mar. 30, 2023) (“[N]one of the forms indicate the amount of that indirect compensation, so it is impossible to discern the total compensation that the recordkeepers received for their services.”).

³⁴⁴ Steve P. Calandrillo, Chryssa V. Deliganis & Neela Brocato, *Contingency Fee Conflicts: Attorneys Opt for Quick-Kill Settlements When Their Clients Would Be Better Off Going to Trial*, 26 N.Y.U. J. LEG. & PUB. POL’Y 1, 5 (2023).

undertaking extensive motion to dismiss briefings if, instead, in order to surmount pleading hurdles, they could simply point to the information fiduciaries routinely disclose.

C. *Conclusion 3: Plaintiffs Should Prevail When Allegations Are Equiposed, but Often Do Not*

By requiring plan participant plaintiffs to plead far more than is required to surmount “an obvious alternative explanation” concerning why a fiduciary’s conduct may have been reasonable, courts misapply precedent and misconstrue several rules of civil procedure.³⁴⁵ *Twombly* and *Iqbal* hold that only “*obvious* alternative explanation[s]” for a fiduciary’s conduct that undermine a claim’s plausibility need be addressed and overcome at the pleadings stage.³⁴⁶ A plaintiff need only make a *plausible* showing for why the alternate explanation *may not* account for the conduct—not conclusively disprove it.³⁴⁷ Still, several courts come perilously close to requiring plaintiffs to counter in advance every possible alternative explanation that a defendant may assert.³⁴⁸ For example, in *Beldock v. Microsoft Corp.*,³⁴⁹ an ERISA breach of fiduciary duty of prudence case reviewed during this study but not included in the dataset, the court granted a motion to dismiss where plaintiffs’ allegations did not “tend to exclude the possibility” that other reasons for the fiduciary’s conduct might have existed.³⁵⁰

Straying further from *Twombly* and *Iqbal*, the District Court for the Western District of Washington ruled that for plan participant plaintiffs to successfully plead a breach of fiduciary duty of prudence claim, they must plead allegations making “it more probable than not that any breach

³⁴⁵ Compare *Bell Atl. Corp. v. Twombly*, 550 U.S. 544, 567 (2007) (“[H]ere we have an obvious alternative explanation.”), with *Forman v. TriHealth, Inc.*, 40 F.4th 443, 452–53 (6th Cir. 2022) (“The theory merely provides a competing inference for why TriHealth offered retail-class funds,” but “the facts of another complaint might suggest an alternative explanation that renders implausible an inference of imprudence.”).

³⁴⁶ See *Ashcroft v. Iqbal*, 556 U.S. 662, 682 (2009) (emphasis added) (quoting *Twombly*, 550 U.S. at 567).

³⁴⁷ *Id.*; *Braden v. Wal-Mart Stores, Inc.*, 588 F.3d 585, 596 (8th Cir. 2009) (“[T]here may well be lawful reasons appellees chose the challenged investment options. It is not Braden’s responsibility to rebut these possibilities in his complaint, however.”); *Davis v. Wash. Univ. in St. Louis*, 960 F.3d 478, 483 (8th Cir. 2020) (“WashU has identified one plausible inference, but it is not the only one. On a motion to dismiss, we must draw every reasonable inference in favor of the plaintiffs.”).

³⁴⁸ See, e.g., *Sealy v. Old Dominion Freight Line, Inc.*, 1:23-CV-819, 2024 WL 2212905, at *8 (M.D.N.C. May 16, 2024) (“In sum, as Old Dominion has not challenged four of Plaintiffs’ alleged benchmarks, it has not demonstrated that it is entitled to dismissal of Plaintiffs’ recordkeeping fee claim.” (citation omitted)).

³⁴⁹ No. C22-01082, 2023 WL 1798171 (W.D. Wash. Feb. 7, 2023).

³⁵⁰ *Id.* at *6. Of note, the imprudence claim in this case did not involve excessive fees allegations. *Id.* at *6 n.9.

of a fiduciary duty had occurred.”³⁵¹ In direct violation of *Twombly*,³⁵² the standard applied was actually the preponderance of evidence standard applicable at trial. In *Miller*, the District Court for the Western District of Michigan wrote a startlingly contradictory opinion, stating that, though many avenues for “find[ing] a reasonable rate for RKA services” existed, plaintiffs who identified nine comparators as benchmarks were unsuccessful because, in part, the plaintiff did not rule out the “many [potential] reasons why a fiduciary might reasonably conclude that it is more prudent to keep a known provider than transition to a new one at a lower price.”³⁵³

Requiring plaintiffs to rule out “many” potential reasons for paying more for services before discovery would compel plan participant plaintiffs to satisfy an unsatisfiable standard inconsistent with Rule 8, *Twombly*, and *Iqbal*: Plaintiffs would need to plead granular information “available to the fiduciary”³⁵⁴ but not to the plaintiffs, such as details of the fiduciary’s decision-making processes. Rule 11(b)(3) likewise becomes hollow in light of this probability standard. Rule 11(b)(3) states that “the factual contentions . . . , if specifically so identified, will likely have evidentiary support *after a reasonable opportunity for further investigation or discovery*.”³⁵⁵ Simply put, no drafter of the Federal Rules would consider the probability pleading standard to be consistent with Rule 8’s requirement that a complaint present “a short and plain statement of the claim showing that the pleader is entitled to relief” or Rule 11’s clear statement that plaintiffs are not obliged to possess all facts requisite to prove their cases prior to filing their complaints.³⁵⁶

In addition to Rules 8 and 11, the probability pleading standard directly conflicts with the essence of Rule 12(b)(6) and the deep-rooted principle employed in evaluating other claims: that for weighing the sufficiency of a complaint’s allegations, “(1) the complaint is construed in the light most favorable to the plaintiff, (2) its allegations are taken as true, and (3) all reasonable inferences that can be drawn from the pleading are drawn in favor of the pleader.”³⁵⁷ Rule 12(b)(6) mandates dismissal when fiduciary defendants offer an alternative explanation for their conduct that is “obvious,” “natural,” or “more likely” than the plaintiff’s theory of

³⁵¹ *Id.* at *6 (quoting *White v. Chevron*, 752 F. App’x 453, 455 (9th Cir. 2018)).

³⁵² *Bell Atl. Corp. v. Twombly*, 550 U.S. 544, 556 (2007) (“[A] well-pleaded complaint may proceed even if it strikes a savvy judge that actual proof of the facts alleged is improbable . . .”).

³⁵³ *Miller v. Packaging Corp. of Am.*, No. 1:22-cv-271, 2023 WL 2705818, at *7 (W.D. Mich. Mar. 30, 2023).

³⁵⁴ *In re Citigroup ERISA Litig.*, 662 F.3d 128, 140 (2d Cir. 2011).

³⁵⁵ See FED. R. CIV. P. 11(b)(3) (emphasis added).

³⁵⁶ See FED. R. CIV. P. 8(a)(2); FED. R. CIV. P. 11(b)(3).

³⁵⁷ 5B CHARLES ALAN WRIGHT & ARTHUR R. MILLER, FEDERAL PRACTICE AND PROCEDURE § 1357, Westlaw (database updated July 2024).

misconduct.³⁵⁸ But, when plaintiffs need to rebut all possible alternative explanations, thrown out is the time-honored principle of construing allegations favorably to the nonmoving party.³⁵⁹ *Twombly* and *Iqbal* do not support imposing such a burden on plaintiffs.³⁶⁰ “Where alternative inferences are in equipoise—that is, where they are all reasonable based on the facts—the plaintiff is to prevail on a motion to dismiss.”³⁶¹ That is not the case for far too many motions to dismiss on excessive fee claims.

The probability standard applied by many courts also renders other Federal Rules redundant or eviscerates their potency altogether. Rule 9(b) states that plaintiffs “alleging fraud or mistake” are required to “state with particularity the circumstances constituting fraud or mistake.”³⁶² Imposing a probability pleading standard requiring a Rule 9(b) level of pleading conflates excessive fee claims with fraud claims.

Perhaps more significant is the blurring of the lines between Rule 12(b)(6) motions and Rule 56 motions for summary judgment.³⁶³ Though a summary judgment motion should test the sufficiency of evidence before trial, overly heightened pleading standards conflate these different procedural devices intended for different stages of litigation, depriving plaintiffs of the opportunity to obtain and present all material facts to the court. In addition, courts concerned about litigation abuse resulting in unnecessary discovery costs to defendants—a stated concern of the *Twombly* Court³⁶⁴—overlook Rule 68, which enables a defendant to serve a plaintiff an offer of judgment (including for a nominal amount). If the plaintiff rejects the offer and then fails to achieve a more favorable judgment, the plaintiff must “pay the costs [the defendant] incurred after the offer was made.”³⁶⁵

³⁵⁸ *Mator v. Wesco Distrib., Inc.*, 102 F.4th 172, 184 (3d Cir. 2024) (internal quotation marks omitted) (first quoting *Bell Atl. Corp. v. Twombly*, 550 U.S. 544, 567–68 (2007) (“obvious,” “natural”); and then quoting *Ashcroft v. Iqbal*, 556 U.S. 662, 680 (2009) (“more likely”).

³⁵⁹ *East v. Minnehaha Cnty.*, 986 F.3d 816, 820 (8th Cir. 2021).

³⁶⁰ *Twombly*, 550 U.S. at 556; *Iqbal*, 556 U.S. at 677–79.

³⁶¹ *Hughes v. Nw. Univ.*, 63 F.4th 615, 629–30 (7th Cir. 2023) (“Equally reasonable inferences . . . could exonerate TriHealth . . . [b]ut at the pleading stage, it is too early to make these judgment calls.” (alteration in original) (internal quotation marks omitted) (quoting *Forman v. TriHealth, Inc.*, 40 F.4th 443, 450 (6th Cir. 2022))).

³⁶² FED. R. CIV. P. 9(b).

³⁶³ See Steinman, *The Pleading Problem*, *supra* note 118, at 1330.

³⁶⁴ *Twombly*, 550 U.S. at 559.

³⁶⁵ FED. R. CIV. P. 68(d).

D. *Conclusion 4: Savvy Plaintiffs Will Forum Shop and Follow Established Pleading Roadmaps*

ERISA charges plan participant plaintiffs with protecting their retirement savings and enforcing their substantive rights.³⁶⁶ Until the Supreme Court resolves the circuit split discussed above, discerning plan participant plaintiffs should consider the leeway ERISA grants plaintiffs with respect to venue and bring their claims in a forum more favorable to them.³⁶⁷ Specifically, plaintiffs should aim to file in the First, Second, Fourth, and Fifth Circuits, where courts more faithfully apply *Twombly* and *Iqbal*, while avoiding, if possible, the Third,³⁶⁸ Seventh, Eighth, and Tenth Circuits, as many courts in those jurisdictions apply a probability pleading standard. Plan participant plaintiffs would also do well to closely track the allegations and comparisons laid out in complaints that survive motions to dismiss. Plaintiffs should emphasize that information on services' costs was available to fiduciaries prior to their selection and should have been assessed before engaging them to provide services to a plan and its participants. Fiduciaries who failed to do so arguably acted imprudently.

Similarly, plaintiffs should allege that fiduciaries breached the duty of prudence by both improperly selecting the unreasonably expensive services and by failing to properly monitor the services' costs and remove unreasonably expensive ones. Many successful claims evaluated in the Meaningful Benchmarks Analysis asserted both improper selection of services and failure to monitor their fees.³⁶⁹ Claims asserting failure to monitor fees likewise ensure plaintiffs survive statute-of-limitations defenses because the duty to monitor is ongoing.³⁷⁰

Further, for plan participant plaintiffs in most jurisdictions, pleading "[a] general industry average, without more, cannot serve as a meaningful benchmark."³⁷¹ Where plaintiffs either compared recordkeeping costs for

³⁶⁶ See *supra* Section I.A.

³⁶⁷ *Trs. of the Plumbers & Pipefitters Nat'l Pension Fund v. Plumbing Servs., Inc.*, 791 F.3d 436, 444 (4th Cir. 2015) ("Congress intended in ERISA cases to give a 'plaintiff's choice of forum somewhat greater weight than would typically be the case,' as evidenced by ERISA's 'liberal venue provision.'" (quoting *Cross v. Fleet Rsr. Ass'n Pension Plan*, 383 F. Supp. 2d 852, 856–57 (D. Md. 2005)); *Holland v. ACL Transp. Servs., LLC*, 815 F. Supp. 2d 46, 56 (D.D.C. 2011).

³⁶⁸ Recent reversals of dismissals in cases such as *Mator v. Wesco Distribution, Inc.*, 102 F.4th 172, 187, 191 (3d Cir. 2024) and *Krutchen v. Ricoh USA, Inc.*, No. 23-1928, 2024 WL 3518308, at *4 (3d Cir. July 24, 2024) suggest the Third Circuit is becoming a friendlier forum for plan participants.

³⁶⁹ *E.g.*, *Daggett v. Waters Corp.*, 731 F. Supp. 3d 121, 126 (D. Mass. 2024); *Kohari v. MetLife Grp., Inc.*, 21 Civ. 6146, 2022 WL 3029328, at *1 (S.D.N.Y. Aug. 1, 2022); *Schaf v. O-I Glass, Inc.*, 680 F. Supp. 3d 854, 856 (N.D. Ohio 2023).

³⁷⁰ *Hughes v. Nw. Univ.*, 142 S. Ct. 737, 741 (2022).

³⁷¹ *Williams v. Centene Corp.*, No. 4:22-cv-00216, 2023 WL 2755544, at *4 (E.D. Mo. Mar. 31, 2023).

their plan to industry-wide averages or failed to compare their plans with similarly sized plans or did not offer a comparison between plans obtaining similar recordkeeping services, they were likely to be dismissed.³⁷² Thirty-seven percent of cases pleading industry-wide allegations without more context were dismissed.³⁷³ This result is another example of judicial overreach. If a plaintiff needs to plead only “enough facts to show that a prudent alternative action was plausibly available, rather than actually available,”³⁷⁴ how could identifying industry averages of similarly sized plans that paid less for the same services not fit that bill precisely?

To increase the odds of surviving a motion to dismiss under a probability pleading regime—and until such time as courts return to faithfully applying *Twombly* and *Iqbal*—plaintiffs should try to enumerate in their complaints specific plan comparators rather than industry averages.³⁷⁵ Further, they should plead that the services paid for with those fees were similar enough to enable an appropriate comparison of them.³⁷⁶ Plaintiffs should also clearly identify information to which they lacked access and any good-faith efforts they undertook to obtain it. Plan participant plaintiffs should also jettison unsupported breach of loyalty claims that do not further their cause.³⁷⁷ In some cases, these legally and factually unsupported claims may serve only to undermine plaintiffs’ credibility.

E. *The Normative Nightmare*

Applying a probability pleading standard for plaintiffs charged with protecting their retirement savings is a normative nightmare. If, as Professors Steinman and Arthur Miller assert, *Twombly* and *Iqbal* raised barriers to courtroom access and hindered private parties’ enforcement of substantive law by requiring plaintiffs to plead matters they were likely to

³⁷² See *Matney v. Barrick Gold of N. Am.*, 80 F.4th 1136, 1155–58 (10th Cir. 2023); *Matousek v. MidAmerican Energy Co.*, 51 F.4th 274, 279–80 (8th Cir. 2022) (stating that “the way to plausibly plead a claim of this type is to identify similar plans offering the same services for less,” but “[r]ather than point to the fees paid by other specific, comparably sized plans, the plaintiffs rel[ied] on industry-wide averages” without accounting for differences in the services purchased).

³⁷³ Appendix A. Of note, the initial parameters of the study did not include an evaluation of industry averages pleading trends. This line of inquiry was added later and thus does not purport to be comprehensive. Rather, the intent behind including this data is to highlight a trend that merits further inquiry.

³⁷⁴ *Hughes v. Nw. Univ.*, 63 F.4th 615, 630 (7th Cir. 2023).

³⁷⁵ See *Mator v. Wesco Distrib., Inc.*, 102 F.4th 172, 188 (3d Cir. 2024).

³⁷⁶ *Id.*

³⁷⁷ See *supra* Section III.E.

uncover only through discovery,³⁷⁸ then the probability pleading standard applied to many excessive fee claims only compounds the harm to plaintiffs. It further undermines “the smooth functioning of a constitutional democracy”³⁷⁹ by eroding the predictive value of precedent and retarding the development of substantive law.³⁸⁰ At a minimum, it undermines ERISA’s enforcement regime, the American economy, and the retirement prospects of many American workers. It also fails to enhance justice, a stated purpose of *Twombly*,³⁸¹ while shielding defendants from fulsome litigation. To the contrary, Professor Reinert showed that the plausibility pleading standard under *Twombly* and *Iqbal* threatens “to eliminate cases that have better than a 50% chance of being successful.”³⁸² It would seem all the more likely that the probability standard further impairs achieving justice by blocking plan participant plaintiffs with meritorious claims from vindicating their substantive rights—despite Congress’s charging these workers (through ERISA) with protecting their retirements.

In that vein, as Professor Reinert showed that no correlation exists between the depth of a complaint’s allegations and the plaintiff’s ability to prevail—rationales linking the need for factual detail at the pleading stage to a case’s merits fall short.³⁸³ Rather, if a court’s application of plausibility pleading standards screens out more meritorious cases than those lacking merit,³⁸⁴ the likely result of applying a more exacting probability standard is that even more injured plaintiffs will be prevented from enforcing the rights Congress so painstakingly gave them. Courts should reject the probability standard and adhere to the already rigorous plausibility standard the Supreme Court articulated in *Twombly* and *Iqbal*.³⁸⁵ Failure to do so needlessly compounds the erosion of Americans’ hard-earned retirement savings.

Conclusion

With apologies to Kurt Vonnegut, you don’t always get what you pay for. But, as this Article reveals, many courts do not realize that. District courts, particularly in the Third, Seventh, Eighth, and Tenth Circuits,

³⁷⁸ Steinman, *The Rise and Fall of Plausibility Pleading?*, *supra* note 121, at 349; Arthur R. Miller, *From Conley to Twombly to Iqbal: A Double Play on the Federal Rules of Civil Procedure*, 60 DUKE L.J. 1, 10 (2010).

³⁷⁹ See Redish, *supra* note 23, at 855.

³⁸⁰ See McCuskey, *supra* note 206, at 552–53.

³⁸¹ Bell Atl. Corp. v. *Twombly*, 550 U.S. 544, 559 (2007).

³⁸² See Reinert, *The Costs of Heightened Pleading*, *supra* note 201, at 161.

³⁸³ See *id.* at 120, 125.

³⁸⁴ See *id.* at 161.

³⁸⁵ See *supra* Section I.B.

remain entrenched in their use of an objectively disprovable theory of the relationship between fees and enhanced recordkeeping services, even though service providers themselves recognize that the services are fungible. Courts instead cling to the theory that higher costs *necessarily* reflect higher quality, akin to the higher costs of a luxury vehicle versus a basic vehicle. While both vehicles possess the same basic capabilities, the luxury model typically offers additional features. This analogy is inapposite for investment vehicles, however, as the overwhelming body of scholarship demonstrates that when fees go up, quality either remains the same or decreases.

Similar to compounded interest's ability to "dramatically increase" a worker's retirement savings, so too can fees drastically—and unnecessarily—erode those savings.³⁸⁶ Courts' application of the probability pleading standard compounds that harm by unnecessarily impeding plaintiffs' access to the courtroom and impairing their ability to protect their retirement savings. Even if appellate courts reverse these dismissals, which they are prone to do, the harm plan participants suffered at the hands of malfeasant fiduciaries is unnecessarily compounded by an often years-long protraction of the litigation and a delay to the pursuit of discovery vital to resolving these matters.

Pleading standards that require plaintiffs—who lack governmental investigatory tools or fiduciary insider information—to allege such a high level of detail as to show a probable fiduciary breach are both legally and practically problematic. Consequently, for ERISA to be effectively enforced, plan participants must be able to play their part in bringing excessive fee claims despite their limited access to information held by fiduciaries.³⁸⁷ It is past time for courts to reject the probability pleading requirement that is so harmful to plan participants and recommit to applying *Twombly* and *Iqbal*'s plausibility pleading standard. If plaintiffs are blocked from enforcing their substantive, statutorily endowed rights, Congress's intent for ERISA will be undermined, plan participants harmed, and important public policy objectives—indeed, the rule of law itself—eroded, just like plan participants' retirement savings.

³⁸⁶ *Smith v. CommonSpirit Health*, 37 F.4th 1160, 1163 (6th Cir. 2022).

³⁸⁷ *Braden v. Wal-Mart Stores, Inc.*, 588 F.3d 585, 597 n.8 (8th Cir. 2009) ("The Secretary of Labor, who is charged with enforcing ERISA, depends in part on private litigation to ensure compliance with the statute. To that end, the Secretary has expressed concern over the erection of 'unnecessarily high pleading standards' in ERISA cases." (citation omitted)).

Appendix A: Meaningful Benchmarks Analysis Dataset³⁸⁸

Table 6: Refined Search Results—Summary

	Granted Dismissal	Denied Dismissal	Affirmed Dismissal	Reversed Dismissal	Relevant Language	Fungibility Not Asserted	YGWYPF Rationale	Industry Averages or Less	Retail Class Asserted	Repackaged Loyalty Claim Asserted
Total	50	61	5	4	43	68	23	24	28	17
Per-cent	45.05 %	54.95 %	55.56 %	44.44 %	38.74 %	61.26 %	20.72 %	21.62 %	25.23 %	15.32 %

Table 7: Refined Search Results—Detailed

ID	Case	Circuit Court	Leave/ Move to Amend Granted	Granted Dismissal	Denied Dismissal	Affirmed Dismissal	Reversed Dismissal	Fungibility Asserted	Fungibility Not Asserted	YGWYPF Rationale	Industry Averages or Less	Retail Class Asserted	Repackaged Loyalty Claim Asserted
1	Matousek v. Mid-American Energy Co. ³⁸⁹	8	not re-requested	1		1			1	1			
2	Albert v. Oshkosh Corp. ³⁹⁰	7	not re-requested	1		1		1					1

³⁸⁸ A copy of the spreadsheet containing the full dataset can be found at the following link: <https://perma.cc/9VY4-PSRC>. Click on "View the live page" and then on "APPENDIX."

³⁸⁹ 51 F.4th 274 (8th Cir. 2022).

³⁹⁰ 47 F.4th 570 (7th Cir. 2022).

3	Mator v. Wesco Distrib., Inc. ³⁹¹	3	dismissal rev'd; amendment unnecessary				1						
4	Mator v. Wesco Distrib., Inc. ³⁹²	3	N	1				1		1		1	
5	Mator v. Wesco Distrib., Inc. ³⁹³	3	Y	1					1			1	
6	Matney v. Barrick Gold of N. Am. ³⁹⁴	10	dismissal rev'd; amendment unnecessary	1		1			1			1	
7	Perkins v. United Surgical Partners Int'l, Inc. ³⁹⁵	5	dismissal rev'd; amendment unnecessary				1						
8	Perkins v. United Surgical Partners Int'l, Inc. ³⁹⁶	5	N	1					1			1	
9	Perkins v. United Surgical Partners Int'l, Inc. ³⁹⁷	5	Y	1					1	1			
10	Smith v. CommonSpirit Health ³⁹⁸	6	inadequate request to amend	1		1			1				
11	Coppel v. Seaworld Parks & Ent., Inc. ³⁹⁹	9			1				1			1	

³⁹¹ 102 F.4th 172 (3d Cir. 2024).

³⁹² 2:21-CV-00403, 2022 WL 3566108 (W.D. Pa. Aug. 18, 2022).

³⁹³ 2:21-CV-00403, 2022 WL 1046439 (W.D. Pa. Apr. 7, 2022).

³⁹⁴ 80 F.4th 1136 (10th Cir. 2023).

³⁹⁵ No. 23-10375, 2024 WL 1574342 (5th Cir. 2024).

³⁹⁶ No. 3:21-CV-0973, 2023 WL 2899539 (N.D. Tex. Mar. 10, 2023).

³⁹⁷ No. 3:21-CV-00973, 2022 WL 824839 (N.D. Tex. Mar. 18, 2022).

³⁹⁸ 37 F.4th 1160 (6th Cir. 2022).

³⁹⁹ No. 3:21-cv-01430, 2023 WL 2942462 (S.D. Cal. Mar. 22, 2023).

12	Schissler v. Janus Henderson US (Holdings) Inc. ⁴⁰⁰	10			1				1				
13	Stengl v. L3Harris Techs., Inc. ⁴⁰¹	11			1				1			1	
14	Gaines v. BDO USA, LLP ⁴⁰²	7			1				1				
15	Glick v. Thedacare Inc. ⁴⁰³	7			1			1				1	1
16	Nohara v. Prevea Clinic Inc. ⁴⁰⁴	7			1				1			1	1
17	Carrigan v. Xerox Corp. ⁴⁰⁵	2			1				1				
18	Goodman v. Columbus Reg'l Healthcare Sys., Inc. ⁴⁰⁶	11			1				1				
19	Lopez v. Embry-Riddle Aeronautical Univ., Inc. ⁴⁰⁷	11			1				1			1	
20	Baumeister v. Exelon Corp. ⁴⁰⁸	7			1				1				

⁴⁰⁰ No. 1:22-cv-02326, 2023 WL 6902050 (D. Colo. Sept. 7, 2023).

⁴⁰¹ No. 6:22-cv-572, 2023 WL 2633333 (M.D. Fla. Mar. 24, 2023).

⁴⁰² 663 F. Supp. 3d 821 (N.D. Ill. 2023).

⁴⁰³ No. 20-C-1236, 2022 WL 3682863 (E.D. Wis. Aug. 25, 2022).

⁴⁰⁴ 623 F. Supp. 3d 951 (E.D. Wis. 2022).

⁴⁰⁵ No. 3:21-CV-1085, 2022 WL 1137230 (D. Conn. Apr. 18, 2022).

⁴⁰⁶ No. 4:21-CV-15, 2022 WL 228764 (M.D. Ga. Jan. 25, 2022).

⁴⁰⁷ No. 6:22-cv-1580, 2023 WL 7129858 (M.D. Fla. July 12, 2023).

⁴⁰⁸ No. 21-cv-6505, 2023 WL 6388064 (N.D. Ill. Sept. 29, 2023).

21	Lard v. Marmon Holdings, Inc. ⁴⁰⁹	7	Y	1				1					
22	Dale v. NFP Corp. ⁴¹⁰	7	not re-requested	1					1			1	
23	Probst v. Eli Lilly & Co. ⁴¹¹	7	N	1				1					
24	Rodriguez v. Hy-Vee, Inc. ⁴¹²	8			1				1				
25	Anderson v. Coca-Cola Bottlers' Ass'n ⁴¹³	10	Y	1					1				
26	Daggett v. Waters Corp. ⁴¹⁴	1			1			1					
27	Dionicio v. U.S. Bancorp ⁴¹⁵	8			1			1					
28	Sealy v. Old Dominion Freight Line, Inc. ⁴¹⁶	4			1				1				
29	Seibert v. Nokia of Am. Corp. ⁴¹⁷	3			1			1					

⁴⁰⁹ No. 1:22-cv-4332, 2023 WL 6198805 (N.D. Ill. Sept. 22, 2023).

⁴¹⁰ 658 F. Supp. 3d 620 (N.D. Ill. 2023).

⁴¹¹ No. 1:22-cv-01106, 2023 WL 178261 (S.D. Ind. Feb. 3, 2023).

⁴¹² No. 4:22-cv-00072, 2022 WL 16648825 (S.D. Iowa. Oct. 21, 2022).

⁴¹³ No. 21-2054, 2022 WL 951218 (D. Kan. Mar. 30, 2022).

⁴¹⁴ 731 F. Supp. 3d 121 (D. Mass. 2024).

⁴¹⁵ No. 23-CV-0026, 2024 WL 1216519 (D. Minn. Mar. 21, 2024).

⁴¹⁶ No. 1:23-CV-819, 2024 WL 2212905 (M.D.N.C. May 16, 2024).

⁴¹⁷ No. 21-20478, 2023 WL 5035026 (D.N.J. Aug. 8, 2023).

30	Berkelhammer v. Automatic Data Processing, Inc. ⁴¹⁸	3			1				1				
31	Singh v. Deloitte LLP ⁴¹⁹	2	Y	1					1				
32	Munt v. WEC Energy Grp., Inc. ⁴²⁰	7	not re- quested	1				1					
33	Cotter v. Matthews Int'l Corp. ⁴²¹	7	not re- quested	1				1					
34	Coppel v. Seaworld Parks & Ent., Inc. ⁴²²	9			1				1			1	
35	Gonzalez v. Northwell Health, Inc. ⁴²³	2	Y	1					1		1		
36	Garnick v. Wake Forest Univ. Baptist Med. Ctr. ⁴²⁴	4			1				1				
37	Brookins v. Ne. Univ. ⁴²⁵	1			1			1			1	1	
38	Sellers v. Trs. of Bos. Coll. ⁴²⁶	1			1			1			1		

⁴¹⁸ No. 20-5696, 2022 WL 3593975 (D.N.J. Aug. 23, 2022).

⁴¹⁹ 650 F. Supp. 3d 259 (S.D.N.Y. 2023).

⁴²⁰ 728 F. Supp. 3d 957 (E.D. Wis. 2024).

⁴²¹ No. 20-CV-1054, 2023 WL 9321285 (E.D. Wis. Aug. 9, 2023).

⁴²² No. 21-cv-1430, 2024 WL 3086702 (S.D. Cal. Jan. 31, 2024).

⁴²³ 632 F. Supp. 3d 148 (E.D.N.Y. 2022).

⁴²⁴ 629 F. Supp. 3d 352 (M.D.N.C. 2022).

⁴²⁵ 731 F. Supp. 3d 112 (D. Mass. 2024).

⁴²⁶ 647 F. Supp. 3d 14 (D. Mass. 2022).

39	Ruilova v. Yale-New Haven Hosp., Inc. ⁴²⁷	2		1		1		1		1		1
40	Mateya v. Cook Grp. Inc. ⁴²⁸	7	not re-requested	1				1				
41	Khan v. Bd. of Dirs. of Pentegra Defined Contribution Plan ⁴²⁹	2		1			1			1	1	1
42	Brown v. MITRE Corp. ⁴³⁰	1		1			1			1	1	
43	McDonald v. Lab'y Corp. of Am. Holdings ⁴³¹	4		1			1			1	1	
44	Kirk v. Principal Life Ins. Co. ⁴³²	8	N	1				1			1	
45	Tolomeo v. R.R. Donnelley & Sons, Inc. ⁴³³	7		1			1			1		
46	Coyer v. Univar Sols. USA Inc. ⁴³⁴	7	1	1			1			1		
47	Nagy v. CEP Am., LLC ⁴³⁵	9	1	1				1		1		

⁴²⁷ No. 3:22-cv-00111, 2023 WL 2301962 (D. Conn. Mar. 1, 2023).

⁴²⁸ No. 1:22-cv-01271, 2023 WL 4608536 (S.D. Ind. June 16, 2023).

⁴²⁹ No. 20-CV-07561, 2022 WL 861640 (S.D.N.Y. Mar. 23, 2022).

⁴³⁰ No. 22-cv-10976, 2023 WL 2383772 (D. Mass. Mar. 6, 2023).

⁴³¹ No. 1:22CV680, 2023 WL 4850693 (M.D.N.C. July 28, 2023).

⁴³² No. 4:21-cv-00134, 2022 WL 19655784 (S.D. Iowa Mar. 28, 2022).

⁴³³ No. 20-cv-7158, 2023 WL 3455301 (N.D. Ill. May 15, 2023).

⁴³⁴ No. 1:22 CV 0362, 2022 WL 4534791 (N.D. Ill. Sept. 28, 2022).

⁴³⁵ No. 23-cv-05648, 2024 WL 2808648 (N.D. Cal. May 30, 2024).

48	Seidner v. Kimberley-Clark Corp. ⁴³⁶	5			1			1			1		
49	Fleming v. Rollins, Inc. ⁴³⁷	11			1				1				
50	Turpin v. Duke Energy Corp. ⁴³⁸	4			1				1				
51	Guyes v. Nestle USA, Inc. ⁴³⁹	7	Y	1					1				1
52	Lalonde v. Mass. Mut. Ins. Co. ⁴⁴⁰	1	not re-requested	1					1		1		
53	Cunningham v. USI Ins. Servs., LLC ⁴⁴¹	2	Y	1					1	1			
54	Fritton v. Taylor Corp. ⁴⁴²	8	Y	1					1		1		
55	Teodosio v. DaVita, Inc. ⁴⁴³	10			1			1			1		
56	Jones v. Dish Network Corp. ⁴⁴⁴	10	Y	1					1	1	1		1

⁴³⁶ No. 3:21-CV-867, 2023 WL 2728714 (N.D. Tex. Mar. 30, 2023).

⁴³⁷ 655 F. Supp. 3d 1243 (N.D. Ga. 2023).

⁴³⁸ No. 3:20-CV-00528, 2022 WL 287548 (W.D.N.C. Jan. 31, 2022).

⁴³⁹ No. 20-CV-1560, 2022 WL 18106384 (E.D. Wis. Nov. 21, 2022).

⁴⁴⁰ 728 F. Supp. 3d 141 (D. Mass. 2024).

⁴⁴¹ No. 21 Civ. 1819, 2022 WL 889164 (S.D.N.Y. Mar. 25, 2022).

⁴⁴² No. 22-cv-00415, 2022 WL 17584416 (D. Minn. Dec. 12, 2022).

⁴⁴³ 684 F. Supp. 3d 1117 (D. Colo. 2023).

⁴⁴⁴ No. 22-cv-00167, 2023 WL 2796943 (D. Colo. Jan. 31, 2023).

57	Sigetich v. Kroger Co. ⁴⁴⁵	6	N	1				1		1			
58	In re Sutter Health ERISA Litig. ⁴⁴⁶	9			1				1				
59	Krutchen v. Ricoh USA, Inc. ⁴⁴⁷	3	N	1				1		1			
60	Krutchen v. Ricoh USA, Inc. ⁴⁴⁸	3	Y	1					1	1			
61	Parker v. GKN N. Am. Servs., Inc. ⁴⁴⁹	6			1				1	1			1
62	Peck v. Munson Healthcare ⁴⁵⁰	6			1			1					
63	Kohari v. MetLife Grp., Inc. ⁴⁵¹	2			1			1					
64	Schaf v. O-I Glass, Inc. ⁴⁵²	6			1				1				
65	Zimmerman v. Cedars-Sinai Med. Ctr. ⁴⁵³	9			1				1			1	

⁴⁴⁵ No. 1:21-cv-697, 2023 WL 2431667 (S.D. Ohio Mar. 9, 2023).

⁴⁴⁶ No. 1:20-cv-01007, 2023 WL 1868865 (E.D. Cal. Feb. 9, 2023).

⁴⁴⁷ No. 22-678, 2023 WL 3026705 (E.D. Pa. Apr. 20, 2023).

⁴⁴⁸ No. 22-678, 2022 WL 16950264 (E.D. Pa. Nov. 15, 2022).

⁴⁴⁹ No. 21-12468, 2022 WL 3702072 (E.D. Mich. Aug. 26, 2022).

⁴⁵⁰ No. 1:22-cv-294, 2022 WL 17260807 (W.D. Mich. Nov. 9, 2022).

⁴⁵¹ No. 21 Civ. 6146, 2022 WL 3029328 (S.D.N.Y. Aug. 1, 2022).

⁴⁵² 680 F. Supp. 3d 854 (N.D. Ohio 2023).

⁴⁵³ No. 5:23-cv-01124, 2024 WL 1135773 (C.D. Cal. Feb. 18, 2024).

66	McCaffree Fin. Corp. v. ADP, Inc. ⁴⁵⁴	3	not requested	1					1	1	1		1
67	Smith v. Shoe Show, Inc. ⁴⁵⁵	4			1			1				1	
68	Partida v. Schenker Inc. ⁴⁵⁶	9	Y	1					1	1		1	1
69	Williams v. Centene Corp. ⁴⁵⁷	8	N	1					1	1	1		
70	Carfora v. Teachers Ins. Annuity Assoc. of Am. ⁴⁵⁸	2			1				1				
71	Garcia v. Alticor, Inc. ⁴⁵⁹	6			1				1				
72	Lacrosse v. Jack Henry & Assocs. ⁴⁶⁰	8			1			1					
73	Laabs v. Faith Techs., Inc. ⁴⁶¹	7	N	1				1					
74	Moler v. Univ. Md. Med. Sys. ⁴⁶²	4			1				1			1	

⁴⁵⁴ No. 20-5492, 2023 WL 2728787 (D.N.J. Mar. 31, 2023).

⁴⁵⁵ No. 1:20CV813, 2022 WL 583569 (M.D.N.C. Feb. 25, 2022).

⁴⁵⁶ No. 22-cv-09192, 2024 WL 1354432 (N.D. Cal. Mar. 29, 2024).

⁴⁵⁷ No. 4:22-cv-00216, 2023 WL 2755544 (E.D. Mo. Mar. 31, 2023).

⁴⁵⁸ No. 21 Civ. 8384, 2024 WL 2815980 (S.D.N.Y. May 31, 2024).

⁴⁵⁹ No. 1:20-cv-1078, 2022 WL 19919753 (W.D. Mich. Aug. 23, 2022).

⁴⁶⁰ No. 23-CV-05088, 2024 WL 1578899 (W.D. Mo. Apr. 10, 2024).

⁴⁶¹ No. 20-CV-1534, 2023 WL 9321358 (E.D. Wis. Aug. 30, 2023).

⁴⁶² No. 1:21-cv-01824, 2022 WL 2756290 (D. Md. July 13, 2022).

75	Glick v. ThedaCare, Inc. ⁴⁶³	7			1			1			1		
76	Cunningham v. USI Ins. Servs., LLC ⁴⁶⁴	2	Y	1					1	1			1
77	Miller v. Packaging Corp. of Am., Inc. ⁴⁶⁵	6	not re- quested	1				1		1			
78	Remied v. Northshore Univ. Health Sys. ⁴⁶⁶	7			1			1		1			
79	Smith v. VCA, Inc. ⁴⁶⁷	9			1			1					
80	Johnson v. PNC Fin. Servs. Grp., Inc. ⁴⁶⁸	3			1			1					
81	Riley v. Olin Corp. ⁴⁶⁹	8	inadequate request to amend	1					1		1		
82	Riley v. Olin Corp. ⁴⁷⁰	8	N	1					1		1		
83	Russell v. Ill. Tool Works, Inc. ⁴⁷¹	7			1			1					

⁴⁶³ No. 20-CV-1236, 2023 WL 9327209 (E.D. Wis. July 20, 2023).

⁴⁶⁴ No. 21 Civ. 1819, 2023 WL 8603123 (S.D.N.Y. Dec. 12, 2023).

⁴⁶⁵ No. 1:22-cv-271, 2023 WL 2705818 (W.D. Mich. Mar. 30, 2023).

⁴⁶⁶ No. 22-cv-2578, 2024 WL 3251331 (N.D. Ill. July 1, 2024).

⁴⁶⁷ No. CV 21-9140, 2022 WL 2037116 (C.D. Cal. Apr. 6, 2022).

⁴⁶⁸ No. 2:20-CV-01493, 2022 WL 973581 (W.D. Penn. Mar. 31, 2022).

⁴⁶⁹ No. 4:21-cv-01328, 2022 WL 2208953 (E.D. Mo. June 21, 2022).

⁴⁷⁰ No. 4:21-cv-01328, 2023 WL 371872 (E.D. Mo. Jan. 24, 2023).

⁴⁷¹ No. 22 C 2492, 2024 WL 2892837 (N.D. Ill. June 10, 2024).

84	Moore v. Humana, Inc. ⁴⁷²	6			1				1				
85	Laabs v. Faith Techs., Inc. ⁴⁷³	7	Y	1					1				
86	Jones v. Dish Network Corp. ⁴⁷⁴	10			1				1				1
87	Walter v. Kerry Inc. ⁴⁷⁵	7			1			1					1
88	Boyette v. Montefiore Med. Ctr. ⁴⁷⁶	2	Y	1					1	1			
89	Jones v. DISH Network Corp. ⁴⁷⁷	10	Y	1					1	1		1	
90	Ravarino v. Voya Fin., Inc. ⁴⁷⁸	2	Y	1					1				
91	Krohnengold v. New York Life. Ins. Co. ⁴⁷⁹	2			1				1				
92	Mazza v. Pactiv Evergreen Servs. Inc. ⁴⁸⁰	7			1			1			1		

⁴⁷² No. 3:21-cv-232, 2022 WL 20766503 (W.D. Ky. Mar. 31, 2022).

⁴⁷³ No. 20-CV-1534, 2022 WL 17418358 (E.D. Wis. Nov. 9, 2022).

⁴⁷⁴ No. 22-cv-00167, 2023 WL 7458377 (D. Colo. Nov. 6, 2023).

⁴⁷⁵ No. 21-cv-0539, 2022 WL 1720095 (E.D. Wis. May 27, 2022).

⁴⁷⁶ No. 22-cv-5280, 2023 WL 7612391 (S.D.N.Y. Nov. 13, 2023).

⁴⁷⁷ No. 22-cv-00167, 2023 WL 2644081 (D. Colo. Mar. 27, 2023).

⁴⁷⁸ No. 3:21-CV-1658, 2023 WL 3981280 (D. Conn. Jun. 13, 2023).

⁴⁷⁹ No. 21-CV-1778, 2022 WL 3227812 (S.D.N.Y. Aug. 10, 2022).

⁴⁸⁰ No. 22 C 5052, 2023 WL 3558156 (N.D. Ill. May 18, 2023).

93	Guyes v. Nestle USA, Inc. ⁴⁸¹	7	not re-requested	1				1		1			
94	Matney v. Barrick Gold of North Am., Inc. ⁴⁸²	10	N	1					1	1			
95	Evans v. Associated Banc-Corp. ⁴⁸³	7	not re-requested	1					1				1
96	Johnson v. Parker-Hannifin Corp. ⁴⁸⁴	6	not re-requested	1					1	1		1	
97	Seidner v. Kimberly-Clark Corp. ⁴⁸⁵	5			1				1				1
98	Woznicki v. Aurora Health Care, Inc. ⁴⁸⁶	7			1				1			1	
99	Fitzpatrick v. Neb. Methodist Health Sys., Inc. ⁴⁸⁷	8	N	1					1				
100	Lucero v. Credit Union Ret. Plan Ass'n ⁴⁸⁸	7			1			1					
101	Carimbocas v. TTEC Servs. Corp. ⁴⁸⁹	10	Y	1					1	1			

⁴⁸¹ No. 20-CV-1560, 2023 WL 9321363 (E.D. Wis. Aug. 23, 2023).

⁴⁸² No. 2:20-cv-275, 2022 WL 1186532 (D. Utah Apr. 21, 2022).

⁴⁸³ No. 21-C-60, 2022 WL 4638092 (E.D. Wis. Sept. 30, 2022).

⁴⁸⁴ No. 1:21-cv-00256, 2023 WL 8374525 (N.D. Ohio Dec. 4, 2023).

⁴⁸⁵ No. 3:21-CV-867, 2022 WL 865890 (N.D. Tex. Mar. 23, 2022).

⁴⁸⁶ No. 20-cv-1246, 2022 WL 1720093 (E.D. Wis. May 27, 2022).

⁴⁸⁷ No. 8:23CV27, 2023 WL 5105362 (D. Neb. Aug. 9, 2023).

⁴⁸⁸ No. 22-CV-208, 2023 WL 2424787 (W.D. Wis. Mar. 9, 2023).

⁴⁸⁹ No. 1:22-cv-02188, 2023 WL 8555384 (D. Colo. Dec. 11, 2023).

102	Nohara v. Prevea Clinic Inc. ⁴⁹⁰	7	Y	1					1			1	
103	Glick v. ThedaCare, Inc. ⁴⁹¹	7	Y	1				1		1			
104	Klawonn v. Bd. Dir. Motion Picture Indus. Pension Plans ⁴⁹²	9			1				1		1		
105	Seibert v. Nokia of Am. Corp. ⁴⁹³	3			1				1		1		
106	Fritton v. Taylor Corp. ⁴⁹⁴	8	not requested	1					1	1		1	1
107	Forman v. Tri-Health, Inc. ⁴⁹⁵	6	dismissal rev'd; amendment unnecessary	1		1			1			1	1
108	Lauderdale v. NFP Retirement, Inc. ⁴⁹⁶	9			1			1				1	
109	Hughes v. Nw. Univ. ⁴⁹⁷	7	dismissal rev'd; amendment unnecessary	1			1	1					
110	Kong v. Trader Joe's Co. ⁴⁹⁸	9	dismissal rev'd; amendment unnecessary	1			1		1				

⁴⁹⁰ No. 20-CV-1079, 2022 WL 16927810 (E.D. Wis. Oct. 27, 2022).

⁴⁹¹ No. 20-CV-1236, 2022 WL 16927749 (E.D. Wis. Oct. 27, 2022).

⁴⁹² No. CV 20-9194, 2022 WL 17224708 (C.D. Cal. Sept. 27, 2022).

⁴⁹³ No. 21-20478, 2024 WL 2316551 (D.N.J. May 22, 2024).

⁴⁹⁴ No. 22-cv-00415, 2023 WL 5348834 (D. Minn. Aug. 21, 2023).

⁴⁹⁵ 40 F.4th 443 (6th Cir. 2022).

⁴⁹⁶ No. SACV 21-301, 2022 WL 422831 (C.D. Cal. Feb. 8, 2022).

⁴⁹⁷ 63 F.4th 615 (7th Cir. 2023).

⁴⁹⁸ No. 20-56415, 2022 WL 1125667 (9th Cir. Apr. 15, 2022).

111	England v. DENSO Int'l Am., Inc. ⁴⁹⁹	6			1			1					
112	Nohara v. Prevea Clinic Inc. ⁵⁰⁰	7			1			1					
113	Hagins v. Knight-Swift Transp. Holdings, Inc. ⁵⁰¹	9			1			1			1	1	

⁴⁹⁹ No. 22-11129, 2023 WL 4851878 (E.D. Mich. July 28, 2023).

⁵⁰⁰ No. 20-CV-1079, 2023 WL 9327202 (E.D. Wis. July 21, 2023).

⁵⁰¹ No. CV-22-01835, 2023 WL 3627478 (D. Ariz. May 24, 2023).